



**Maxfield**  
Research & Consulting

Real Estate Research  
Providing Comprehensive  
Market Information  
and Feasibility Studies

# City of Lakeville Housing Study Findings

Presented to: Lakeville City Council Stakeholders

Presented by: Matt Mullins, Vice President  
Maxfield Research & Consulting, LLC

July 24, 2023

# Maxfield Research & Consulting, LLC

We are a full-service real estate advisory company providing strategic value to our private and public sector clients' real estate activities.



## OVERVIEW

- 40 Years Experience
- Diverse Client Base
- **Multi-Sector Capable**
  - *Residential*
  - *Commercial*
  - *Public & Private Entities*
- Market Driven Strategies
- Recommending Highest & Best Uses
- Provide Actionable Plans

# Project Scope

## OBJECTIVE

Provide custom comprehensive housing study

## APPROACH

Identify current & future housing needs for residents in Lakeville and provide framework for meeting housing needs

## PROJECT DELIVERABLES

- Short and long-term housing needs
- Recommendations guiding future housing development
- Tools/policies to implement the plan

## KEY DATES

- Data collection: 4<sup>th</sup> Quarter 2022 / 1<sup>st</sup> Quarter 2023
- Draft: April 2023 | Revised Draft: July 2023
- Council Presentation: July 24, 2023
- Final Report: TBD – After Review & Comment Period



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# Demographics & Economics

Market Overview

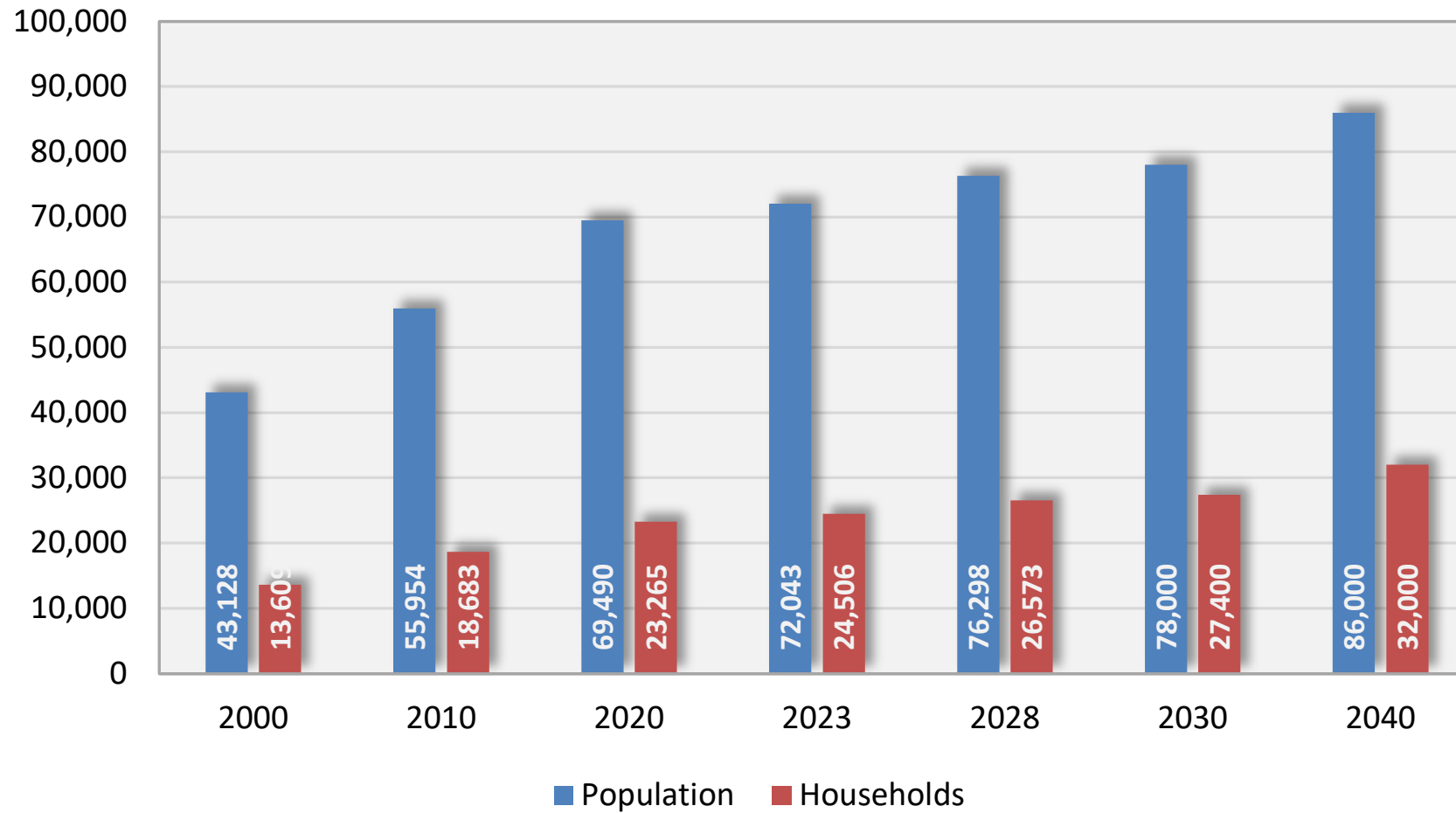
Demand & Recommendations

2023 Mid-Year Outlook

Discussion

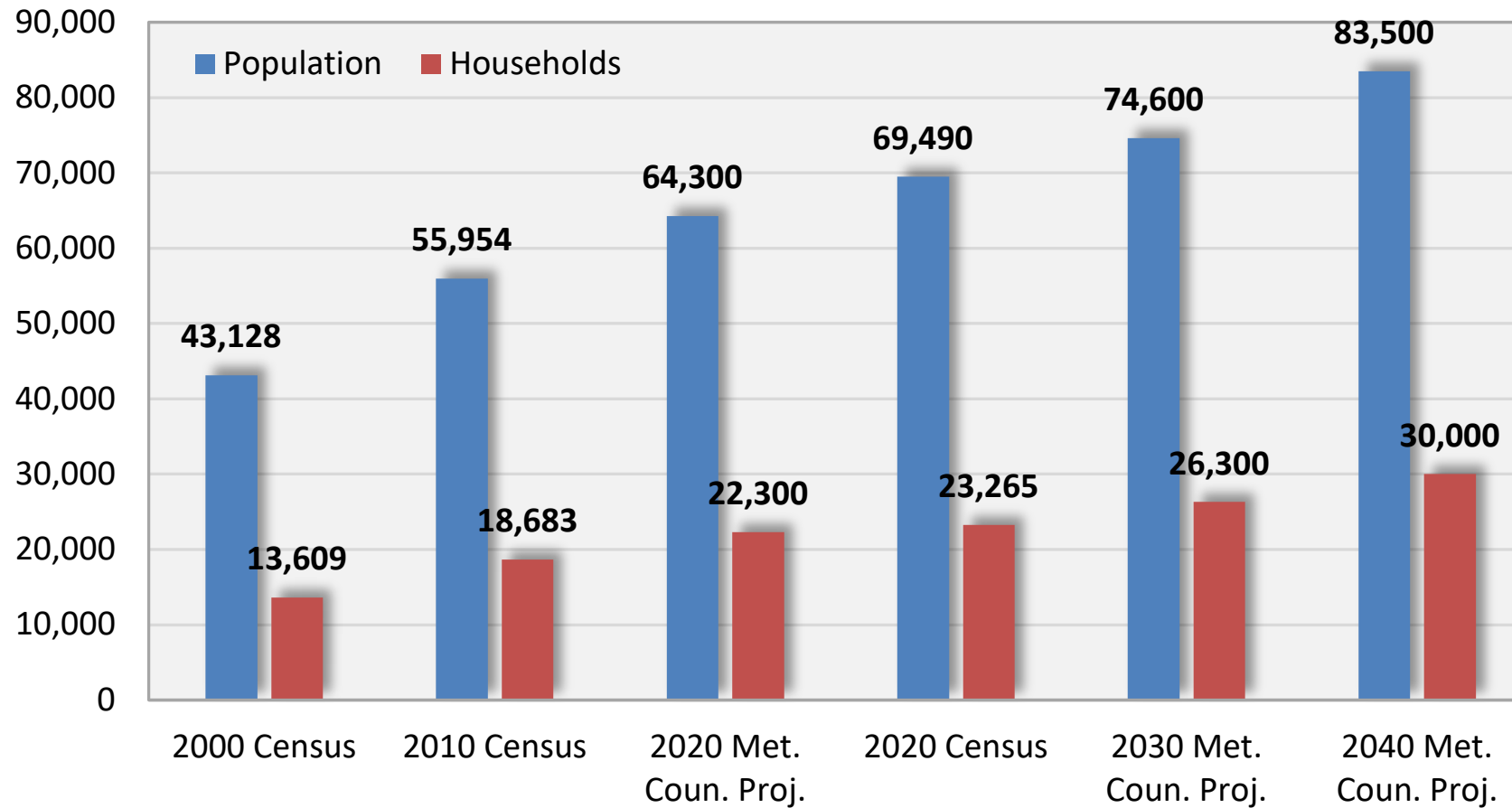
# Decelerated Growth through 2040

## Population & Household Growth Trends (2000 - 2040)



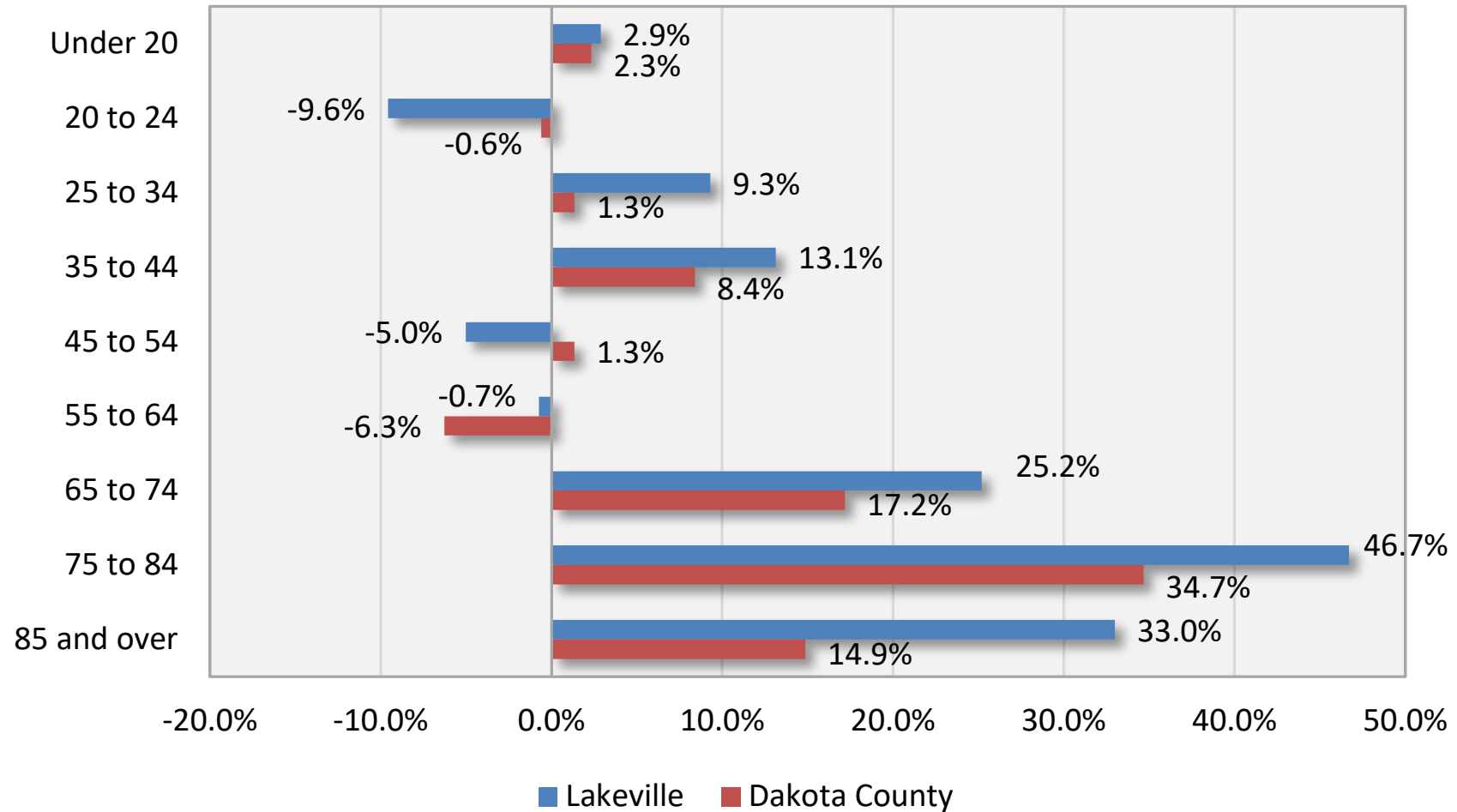
# 2020 Population Exceeded Met Council Projections...

## Population & Household Estimates & Projections Lakeville (2000 - 2040)

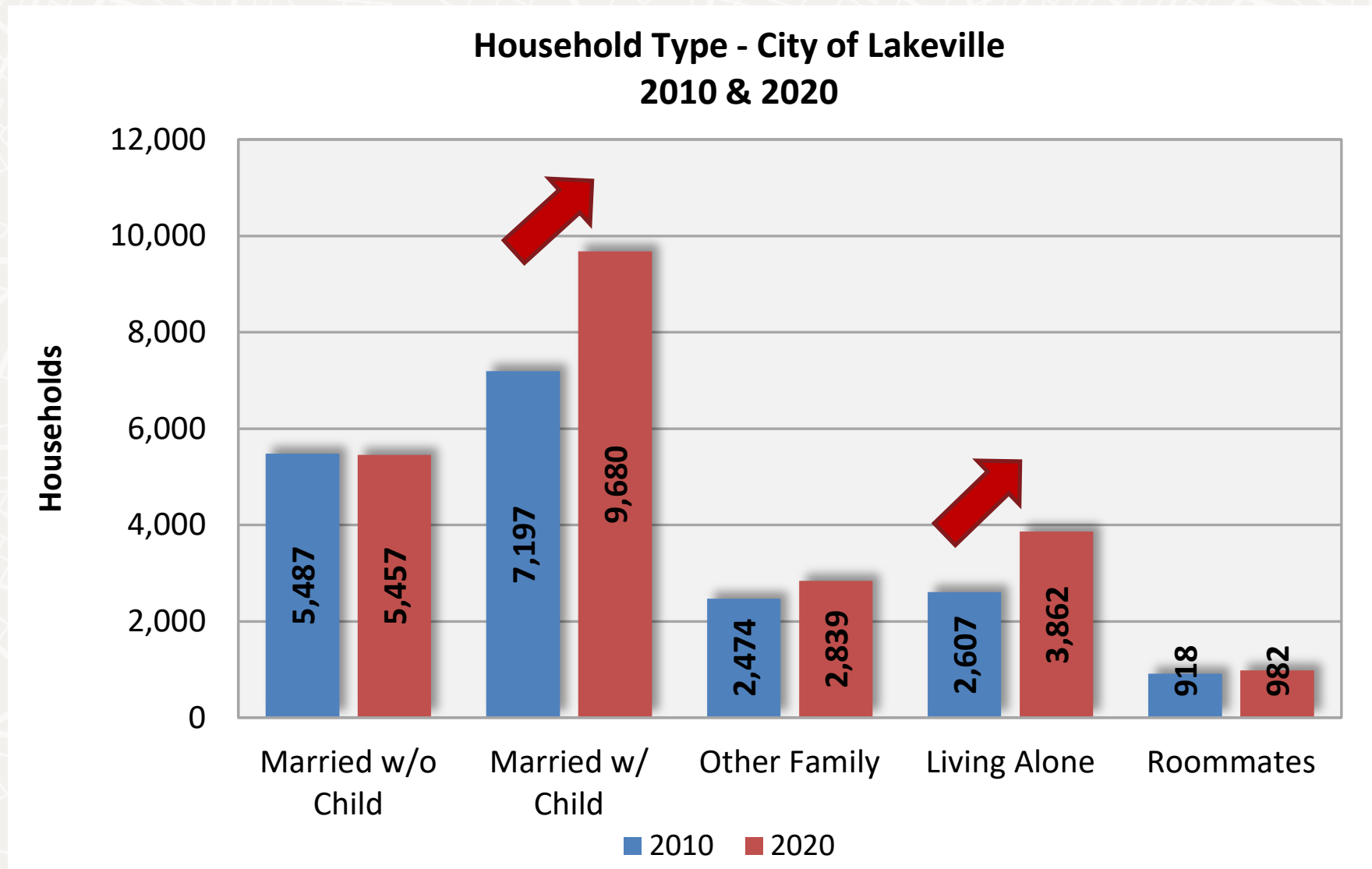


# 65+ Population Driving Growth in Near-Term

## Population Growth by Age Group (2023 - 2028)

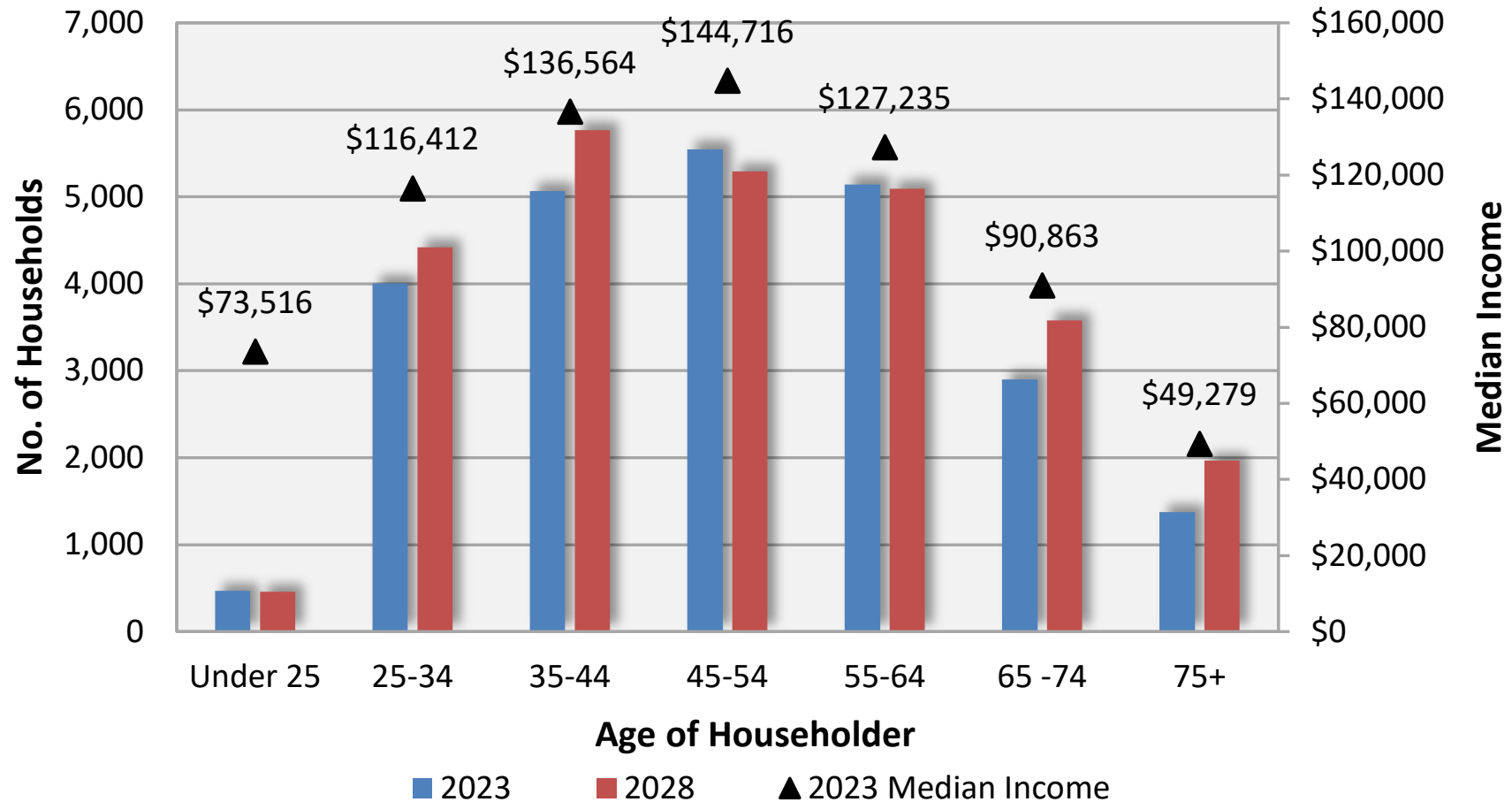


# Lakeville Caters to Married w/Child Households (42%)

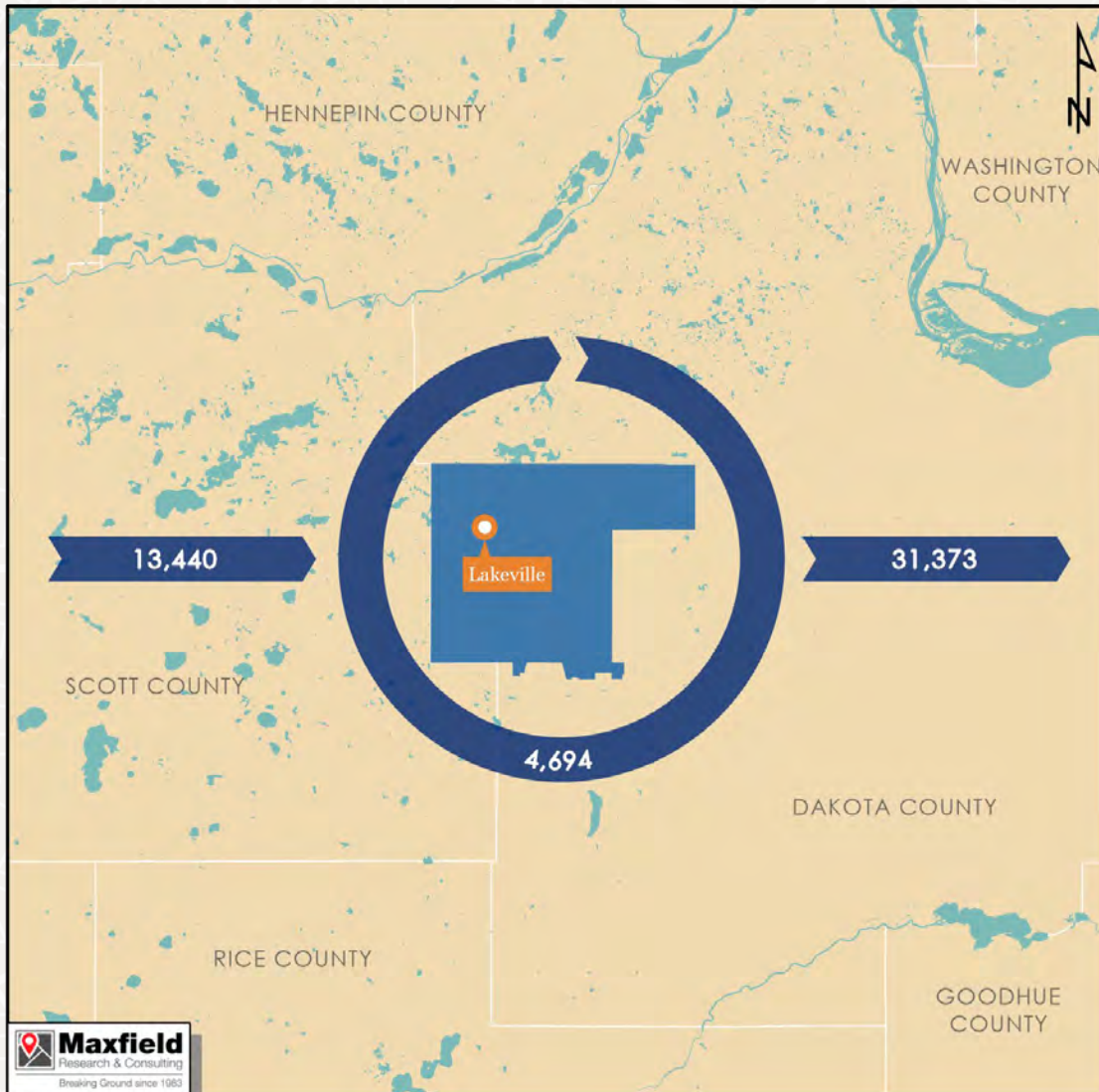


# Gen. X & Millennials strongest household incomes...

## Growth & Income Trends by Age of Householder City of Lakeville: 2023 & 2028



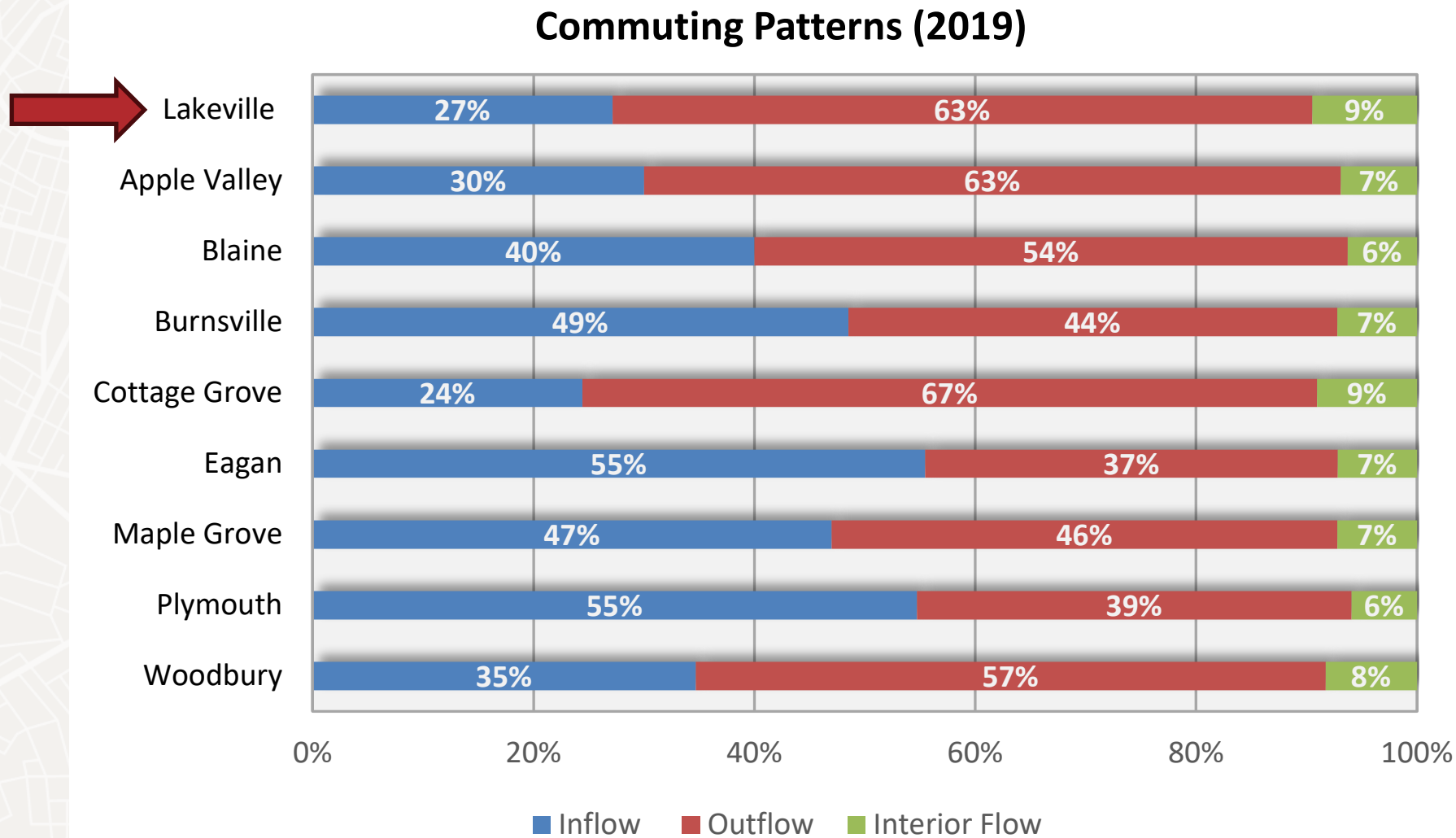
# Lakeville a major job exporter...



- 20,669 jobs (covered employment) Q2 2022
- Key Industry Sector Jobs:
  - Trade, Transportation, and Utilities: 22%
  - Education and Health Services: 21%
  - Manufacturing: 13%
- Avg. weekly/annual wage (Q2 2022):
  - \$1,055 | \$54,860 (Lakeville)
  - \$1,251 | \$65,052 (Dakota County)
  - \$1,409 | \$73,268 (Twin Cities Metro)
  - \$1,289 | \$67,028 (Minnesota)
- 10% Interior Flow | 27% Inflow | 63% Outflow
- 35% of workers leaving the city for employment travel less than 10 miles

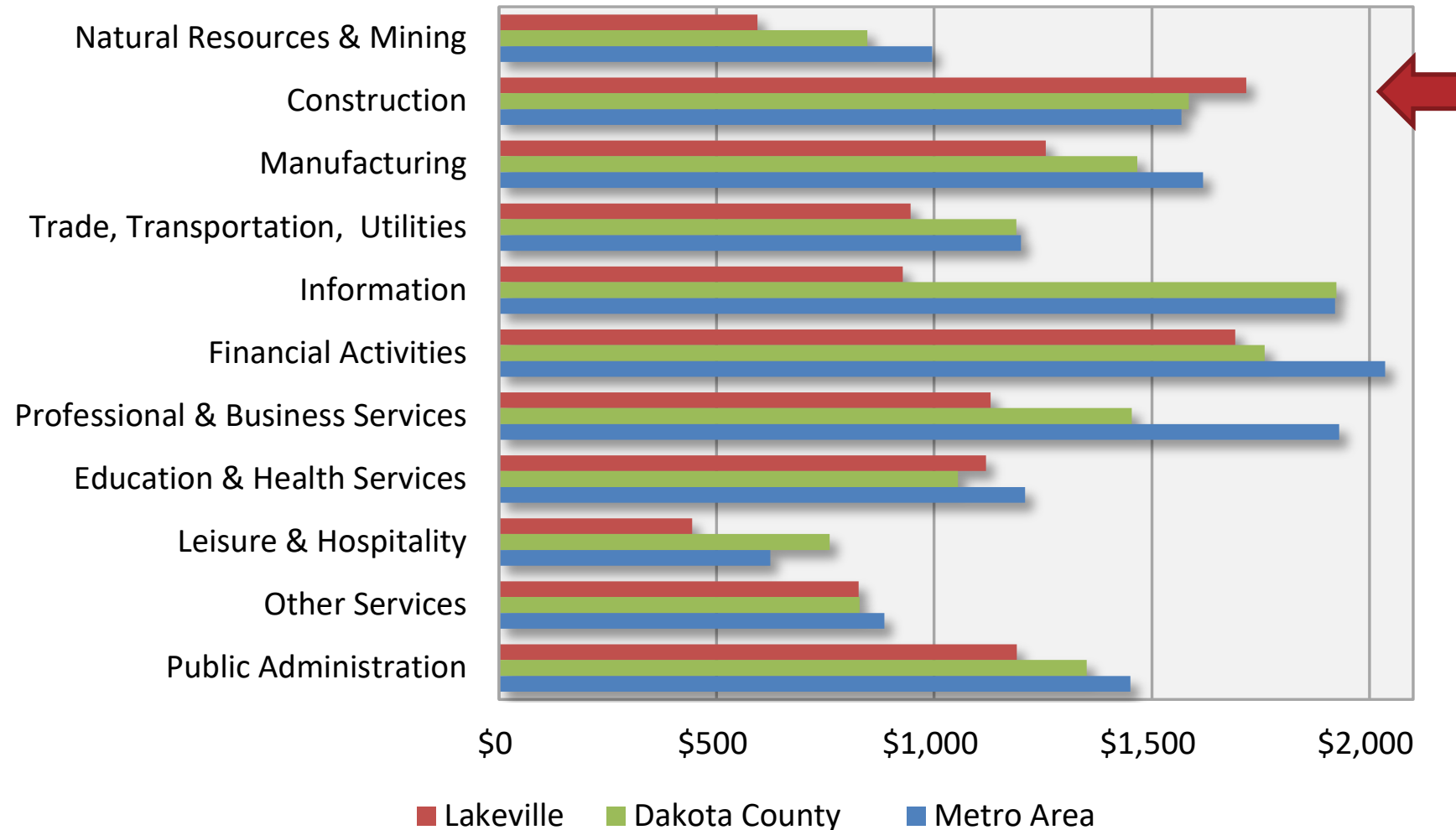
# Commuting Patterns Comparison

Lakeville has one of the highest outflows for employment...



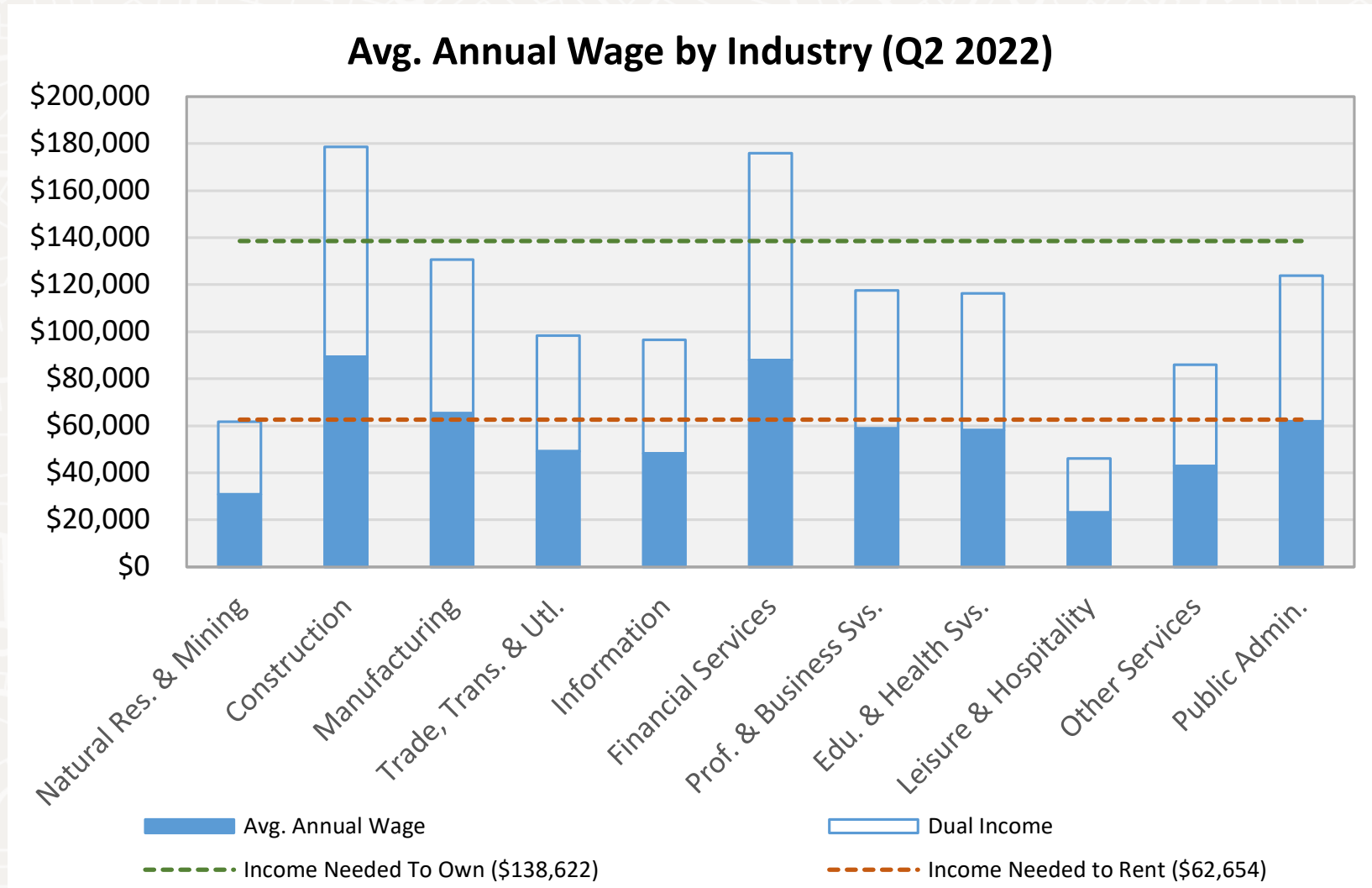
# Wages lower in nearly all industry sectors...

## Q2 2022 Average Weekly Wage



# Wages vs. housing costs

**Dual Income HH:** 68% of Lakeville married couples both in labor force | **Dakota County:** 63%



Own

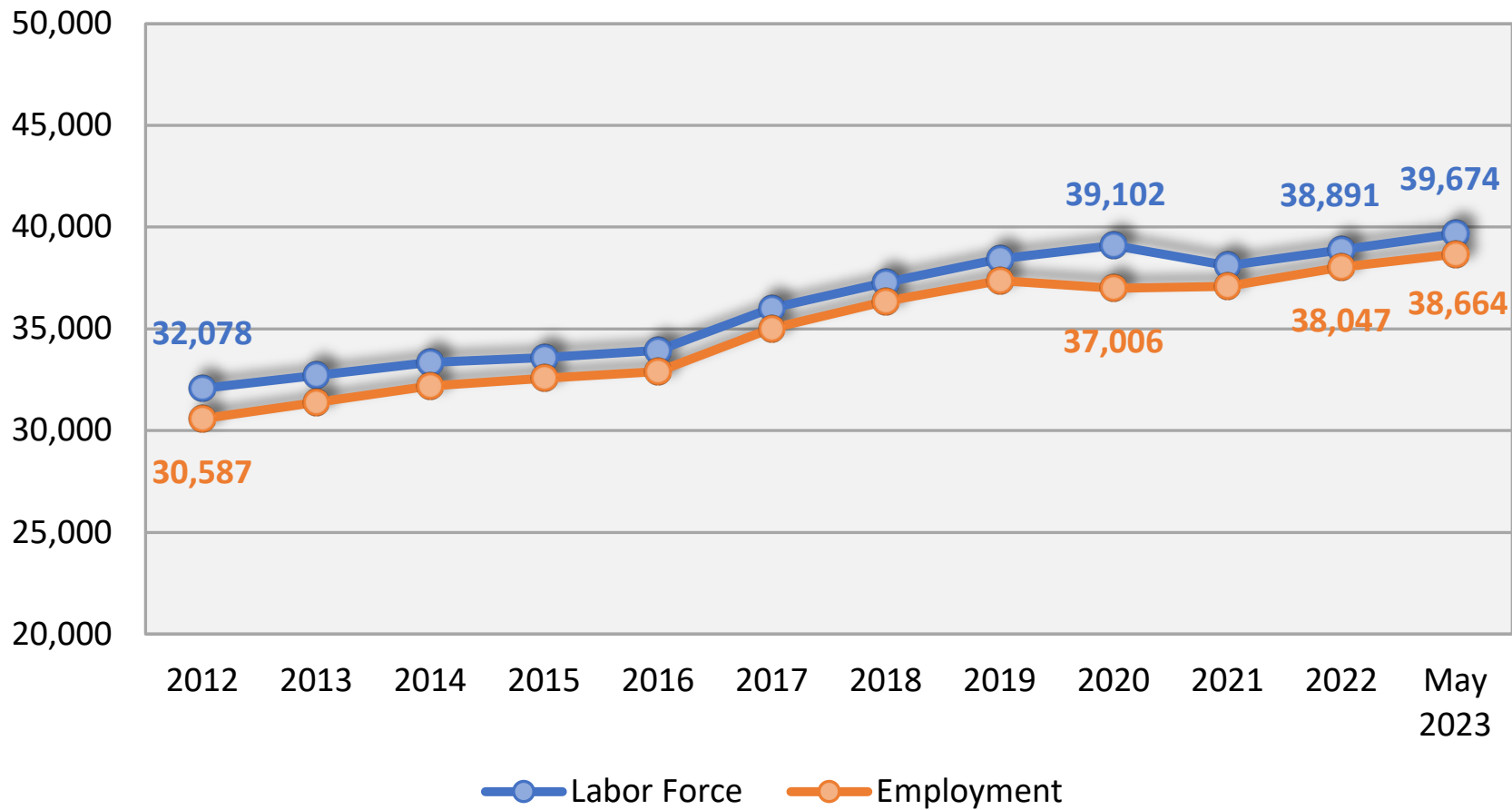
Rent

# Peer Cities: Unaffordable on 1 income...

City	HO Rate (2020)	Median Price (2022)	Pct. New Const.	Median HH Income (2020)	Avg. Rent (1Q 2023)	Employment			Can Afford Based on: HH Income, Wages, & Hsg. Costs	
						No. Jobs	Avg. Ann. Wage	Commuter Outflow	Rent	Home
Lakeville	87.2%	\$485,000	25.6%	\$112,020	\$1,625	20,669	\$54,860	63.4%	N	N
Maple Grove	85.2%	\$400,000	7.8%	\$113,793	\$1,708	38,674	\$66,924	45.8%	N	N
Plymouth	72.7%	\$469,900	4.4%	\$112,631	\$1,410	55,195	\$86,216	39.4%	Y	Y
Woodbury	81.3%	\$450,000	15.4%	\$108,055	\$1,726	26,505	\$50,440	57.0%	N	N
Cottage Grove	88.9%	\$395,923	42.8%	\$102,600	\$1,399	9,940	\$55,588	66.5%	N	N
Eagan	70.3%	\$375,000	1.7%	\$93,332	\$1,440	51,198	\$77,064	37.4%	Y	N
Apple Valley	77.7%	\$350,000	1.3%	\$90,162	\$1,465	15,533	\$49,348	63.1%	N	N
Blaine	87.0%	\$370,000	20.7%	\$86,796	\$1,387	25,354	\$52,156	53.7%	N	N
Burnsville	68.2%	\$356,000	2.2%	\$76,017	\$1,291	33,669	\$61,672	44.3%	Y	N

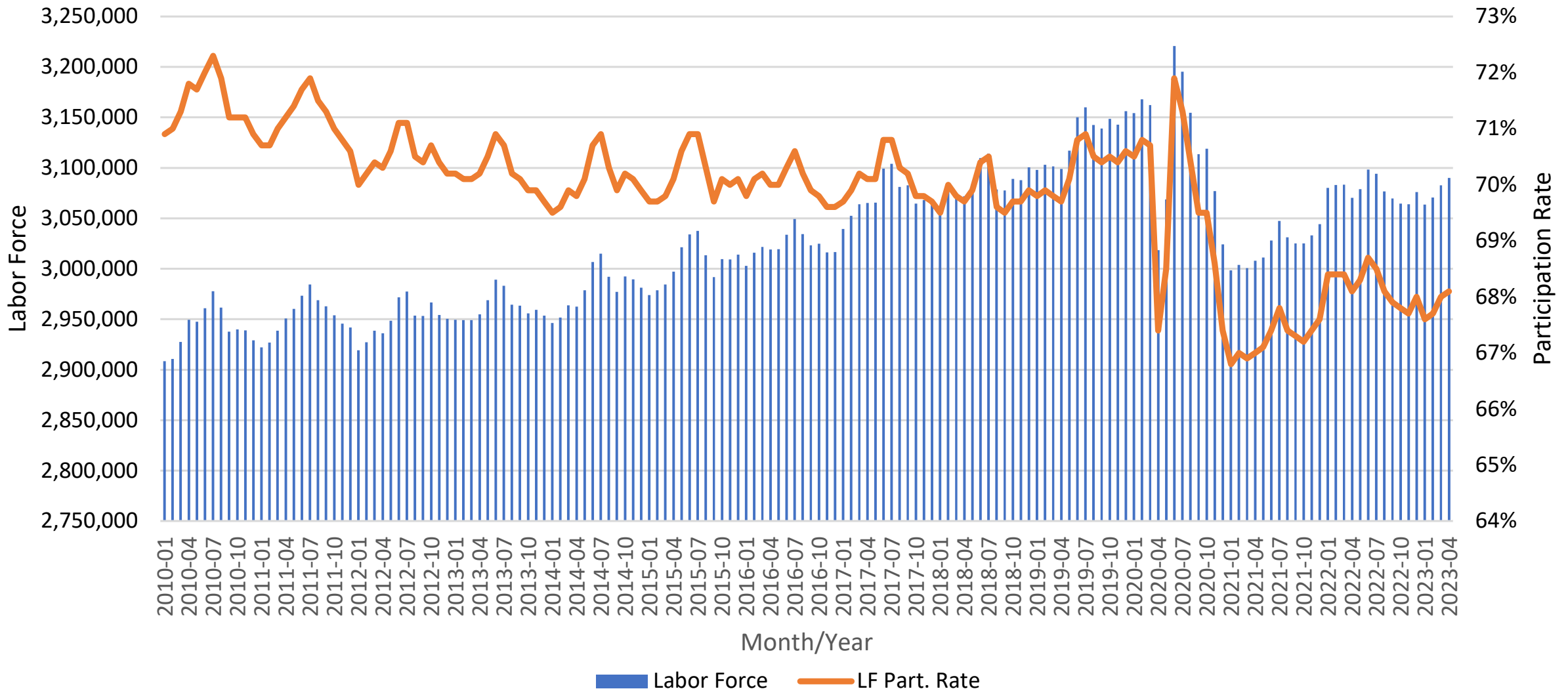
# Rebounding Labor Force since Pandemic...

## Labor Force & Employment Comparison Lakeville (2012 to May 2023)

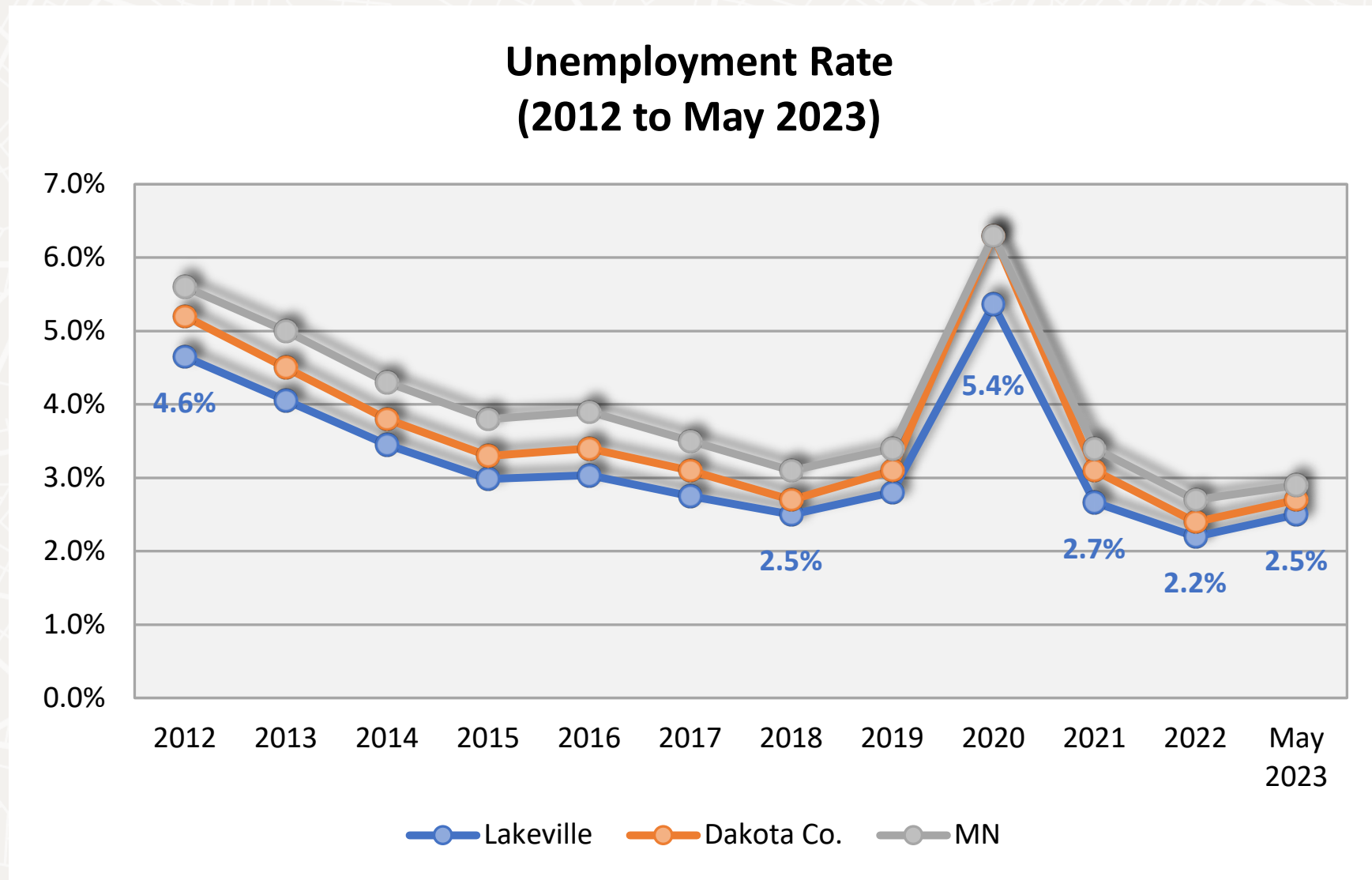


# Labor Participation rate down...

## Labor Force & Labor Force Participation Rate: Minnesota 2010 to April 2023



# Unemployment rate lower than pre-pandemic





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Demographics & Economics

**Market Overview**

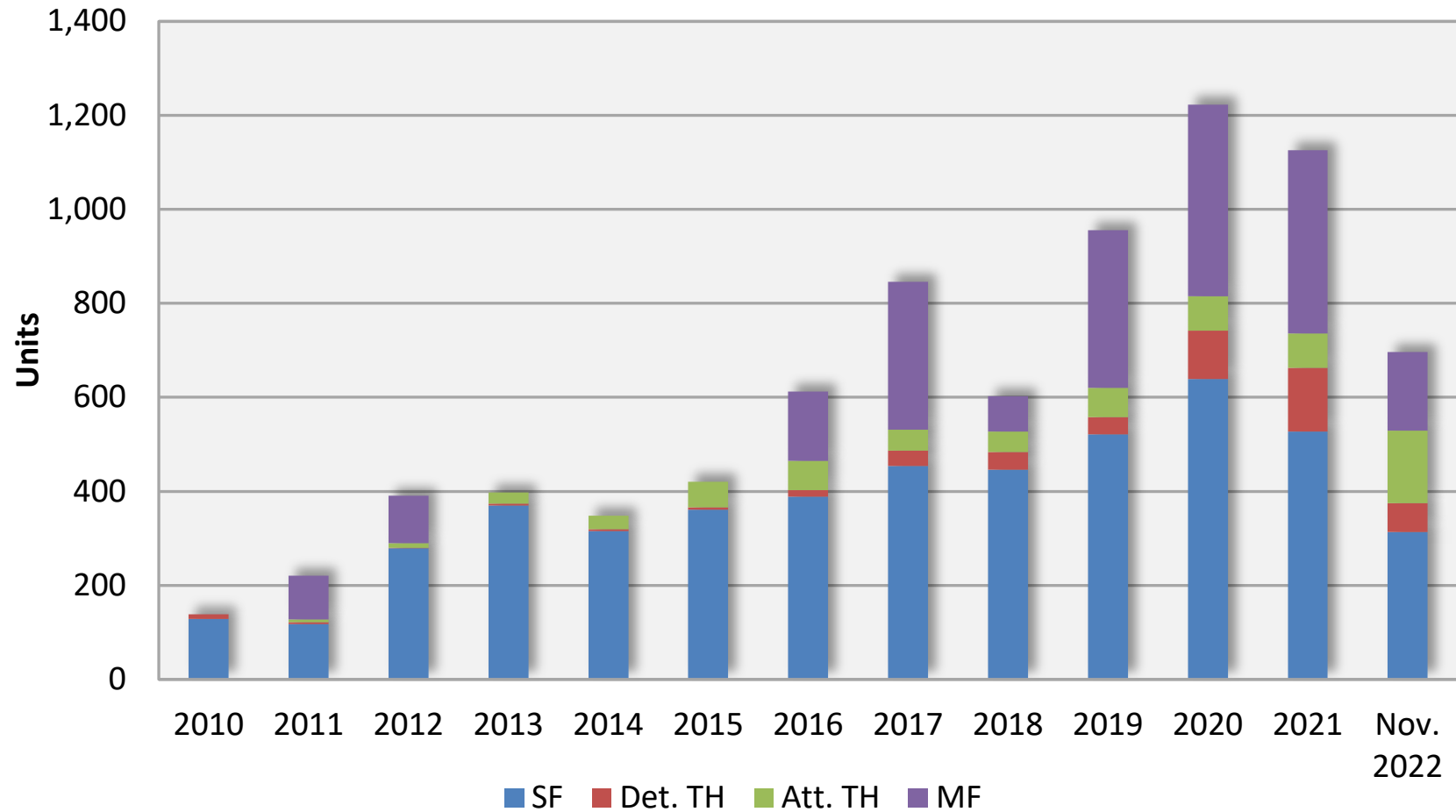
Demand & Recommendations

2023 Mid-Year Outlook

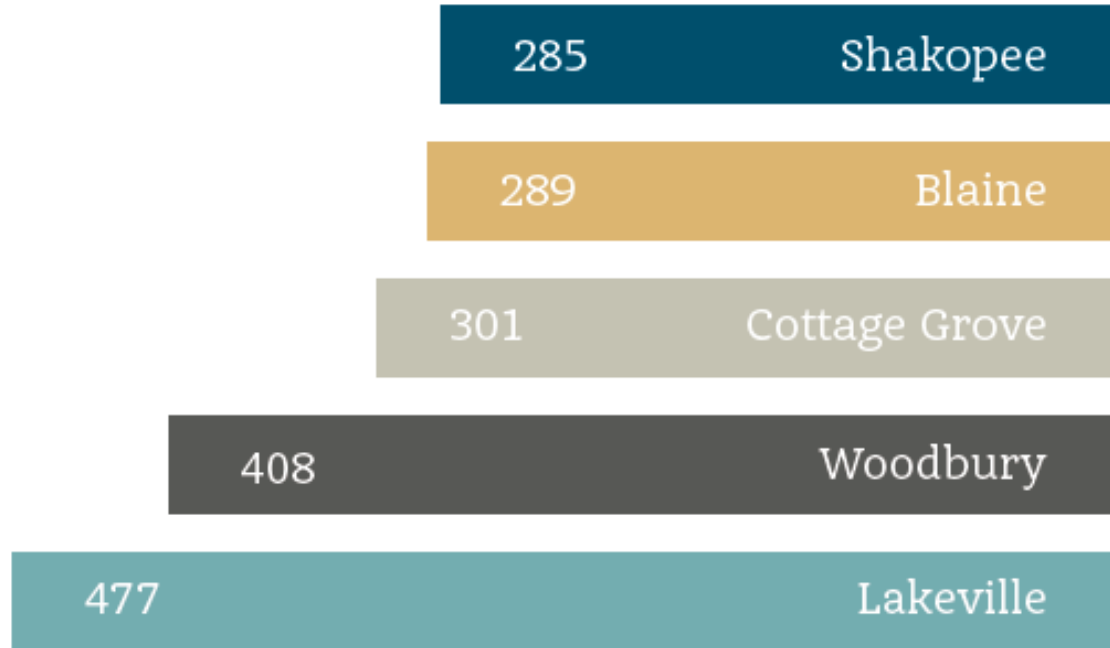
Discussion

# Recent uptick in Multifamily Construction

## Residential Building Permit Trends, 2010 - Nov. 2022



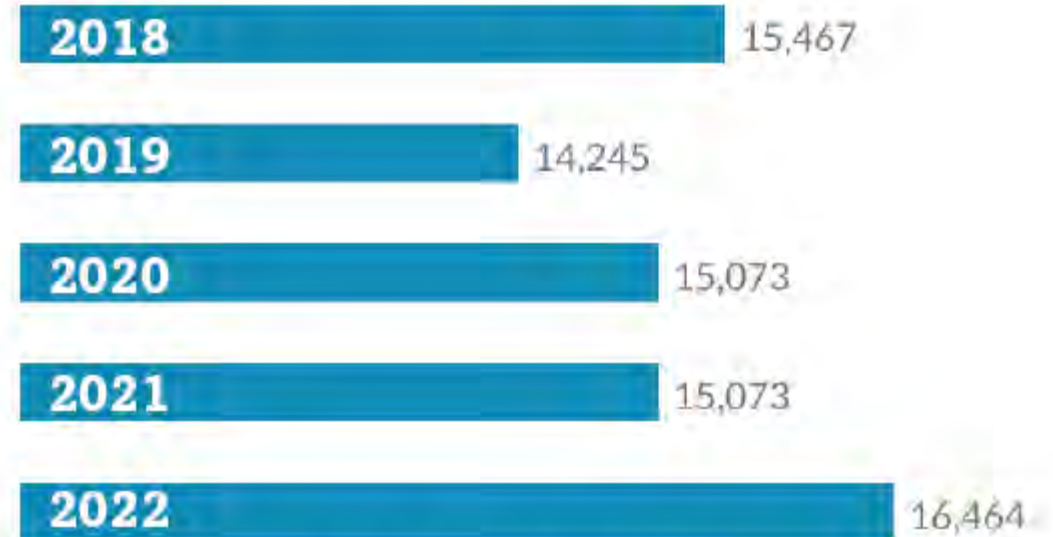
# Building Activity: Top Market in Metro Area in 2022



**2022 Top Cities for Residential Permits**

SOURCE: KEYSTONE REPORT

## Twin Cities Building Activity



**Units Authorized Year-to-Date  
December 2018-2022**

SOURCE: KEYSTONE REPORT

# Low rental vacancy rates among stabilized projects

## Overall

- 1,947 units | 19 properties
- 7.7% vacancy rate
- 3.3% stabilized

## Market Rate

- 1,660 units | 11 properties
- 8.2% vacancy rate (3.0% among stabilized properties)
- Avg. monthly rent \$1,712
  - \$1,521 1BR
  - \$1,859 2BR
  - \$2,167 3BR

## Affordable

- 287 units | 8 projects
  - Five Dakota County owned (170 units)
- 4.9% vacancy rate



*Arris Apts.*



*Cedar Valley Townhomes*

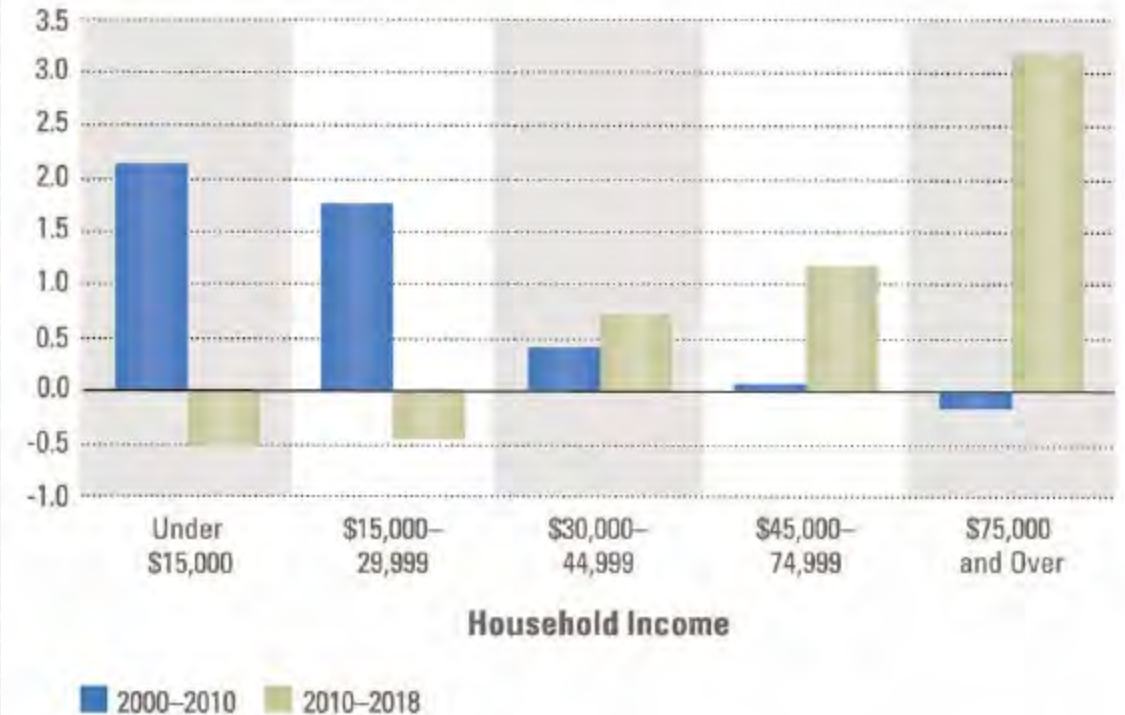
5% Vacancy = Market Equilibrium

# Lifestyle Renters Driving Rental Growth...

- High-earning renters: +45% last decade
- Barbell: Millennials & Baby Boomers
- Young, college educated with high incomes
- Baby Boomers: Lack of active adult product, desire to right size, simpler lifestyle, etc.
- Married couples w/kids: +14%
- Fewer renters “doubling up” in the pandemic recession

## High-Income Households Have Driven Most of the Growth in Renters Since 2010

Net Change in Renter Households (Millions)



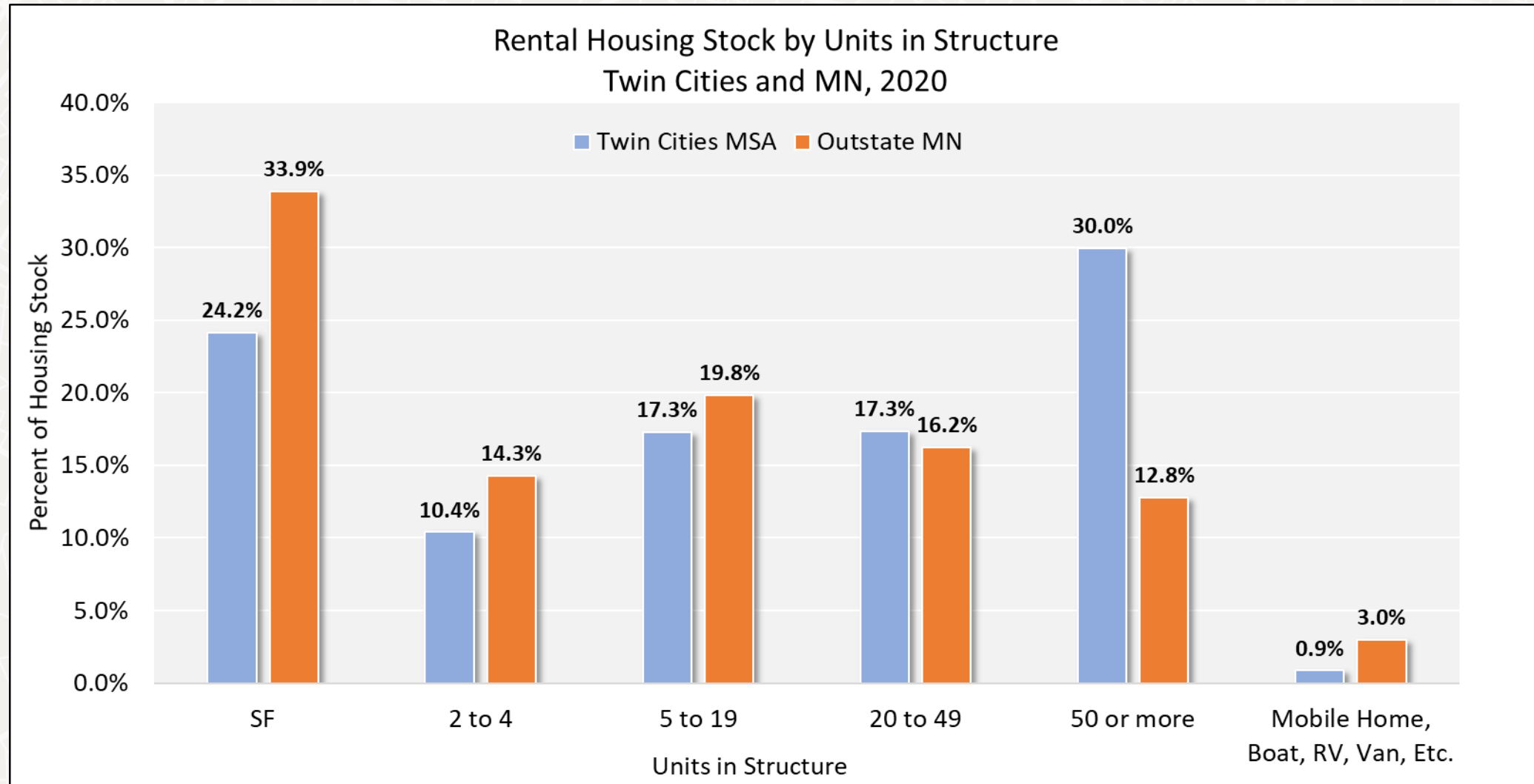
Note: Incomes are adjusted for inflation using the CPI-U for All Items.

Source: JCHS tabulations of US Census Bureau, American Community Survey 1-Year Estimates.

# Apartment Development Trends

- Preferred asset class from developers, investors, & lenders
- Demand driven by strong demographics: Millennials & Baby Boomers (“barbell”)
- Renters by choice (“lifestyle renters”) driving market w/higher incomes
- Amenity driven; today’s renters have higher expectations
- Strong desire for rental units with more space, yards, etc. (townhomes single-family, etc.)
- Lack of for-sale supply & higher mortgage rates has fueled renter demand
- Low vacancies = pent-up demand
- Challenges delivering new product @ reasonable price points
- Hospitality moving into rental space (i.e. short-term rentals)

# SF Rentals = 24% of stock in Metro Area (34% Outstate)



# What is Build for Rent (“BFR”) Apartments?

## Scattered Site - Portfolio

- Older homes (majority)
- New construction – often infill
- Historically smaller investors

## Contiguous Communities

- Detached SF, Townhomes, etc.
- Horizontal Apartments/cottages
- Institutional investors entering the space; some with home builders



Mills Creek: Maple Grove



# BFR Landscape

- Purpose-built SFR accounted for about 5% of single-family construction in 2022
- Wave of investment/equity moving into BFR
- High mortgage rates fueling higher demand
- Highly fragmented ownership...Dominated by small investors
  - 77%: own 1-2 properties
  - 20%: Small and middle investors (under 100 properties): 20%
  - 2.5% to 3%: Institutionally owned
- Majority of new construction in the Sun Belt

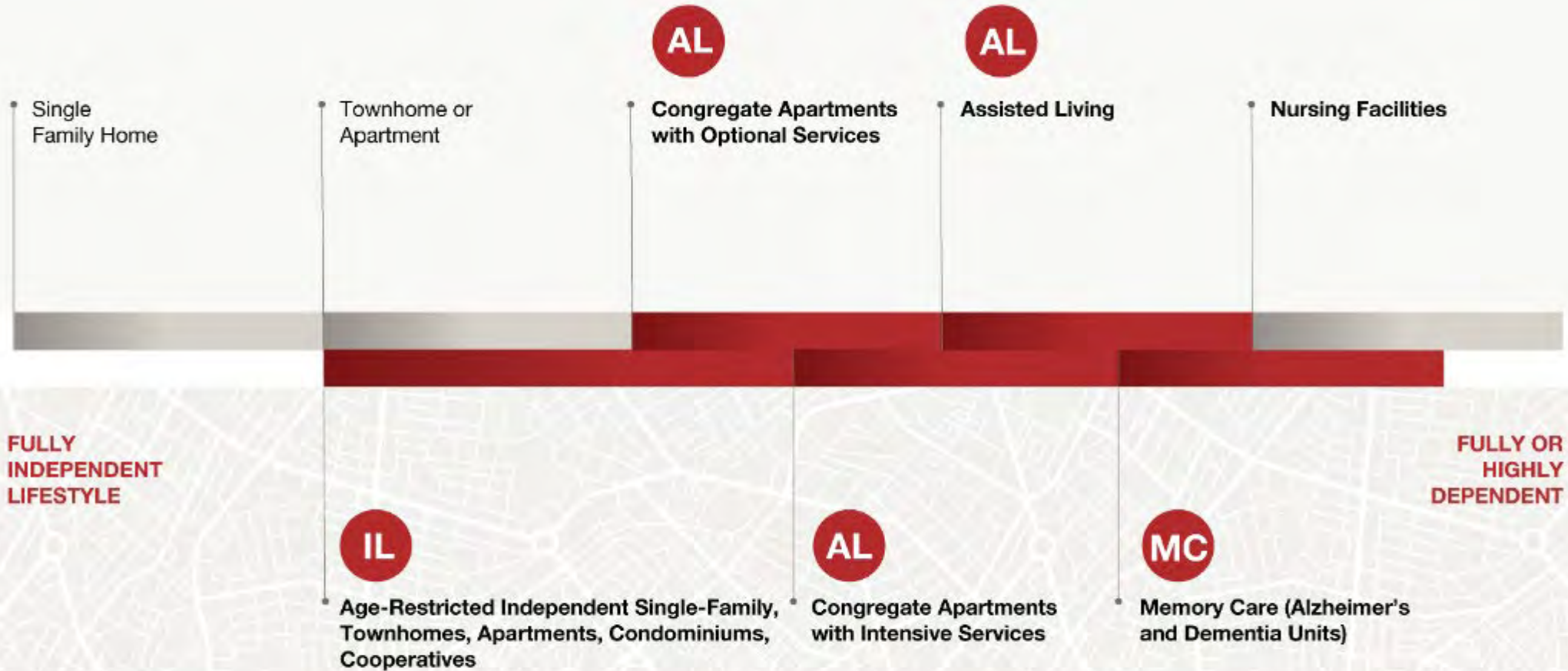


Sundance of Woodbury

# Who Rents Single-family homes or SFBFR?

- Convenience of renting with quality of life of a single-family home
- More affluent – HH incomes \$75k+ | Renters by choice
- First-time home buyers who are unable to find product in the for-sale market
- Families w/kids & larger HH sizes | More likely to be married
- 55+ renters (some 2<sup>nd</sup> home renters wanting to be close to grandkids)
- Tend to lease longer than traditional apartment dwellers
- Wants: privacy, more space, flexibility, amenities, technology, maintenance-free etc.

# Senior Housing Continuum



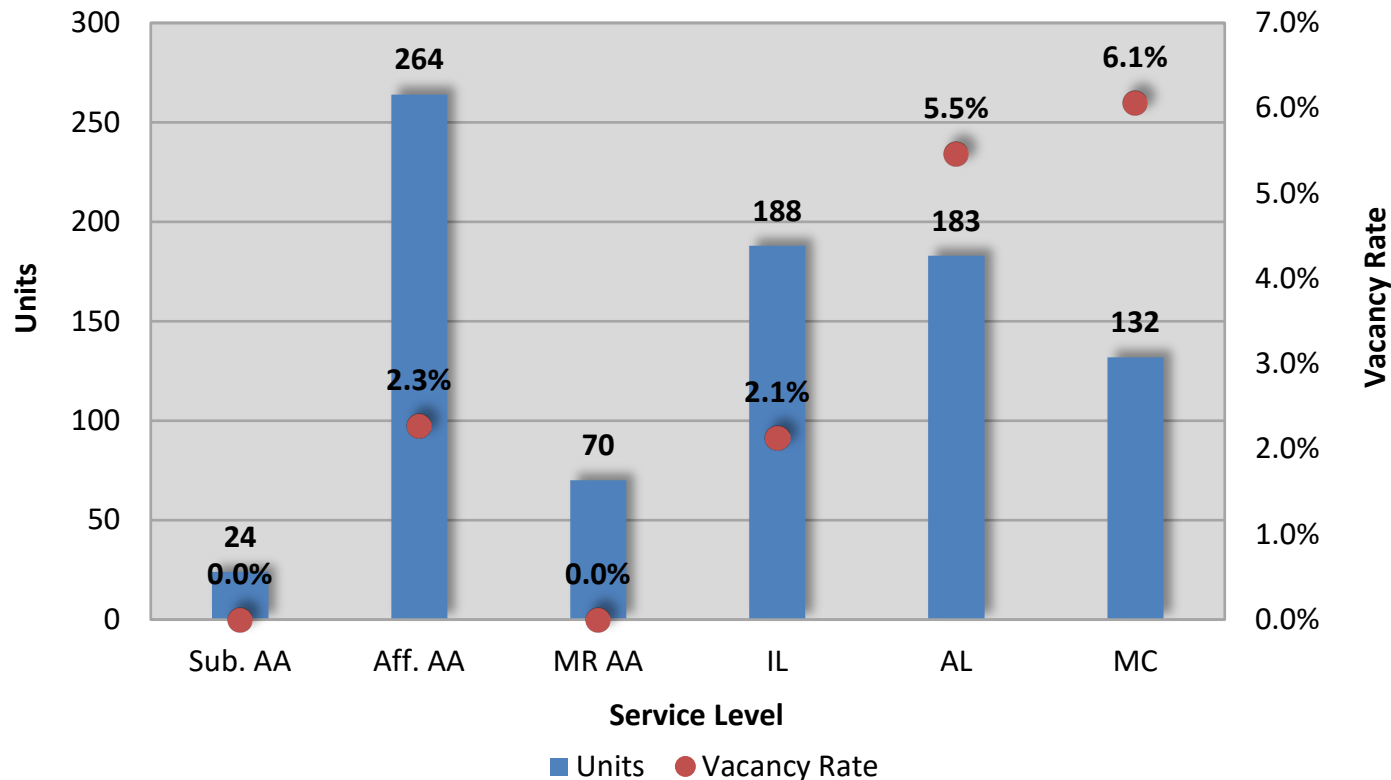
● SENIOR HOUSING PRODUCT TYPE

# Despite pandemic impacts...senior performing well

## Senior Inventory

- 861 units | 11 properties
- 3.3% Overall vacancy rate

### Lakeville Senior Housing Summary



*Kingsley Place*

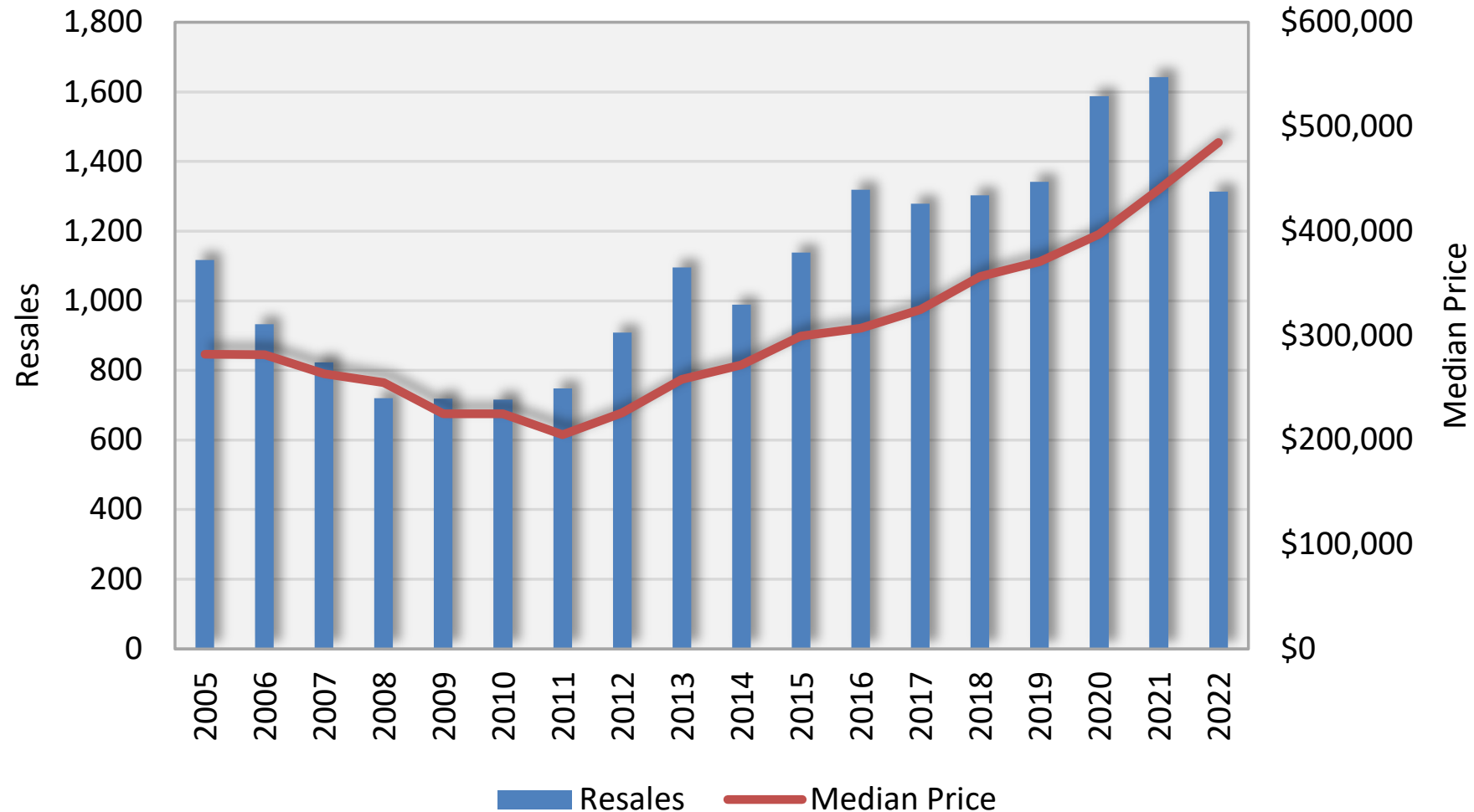


*Argonne Hills*

5% - 7% Vacancy = Market Equilibrium

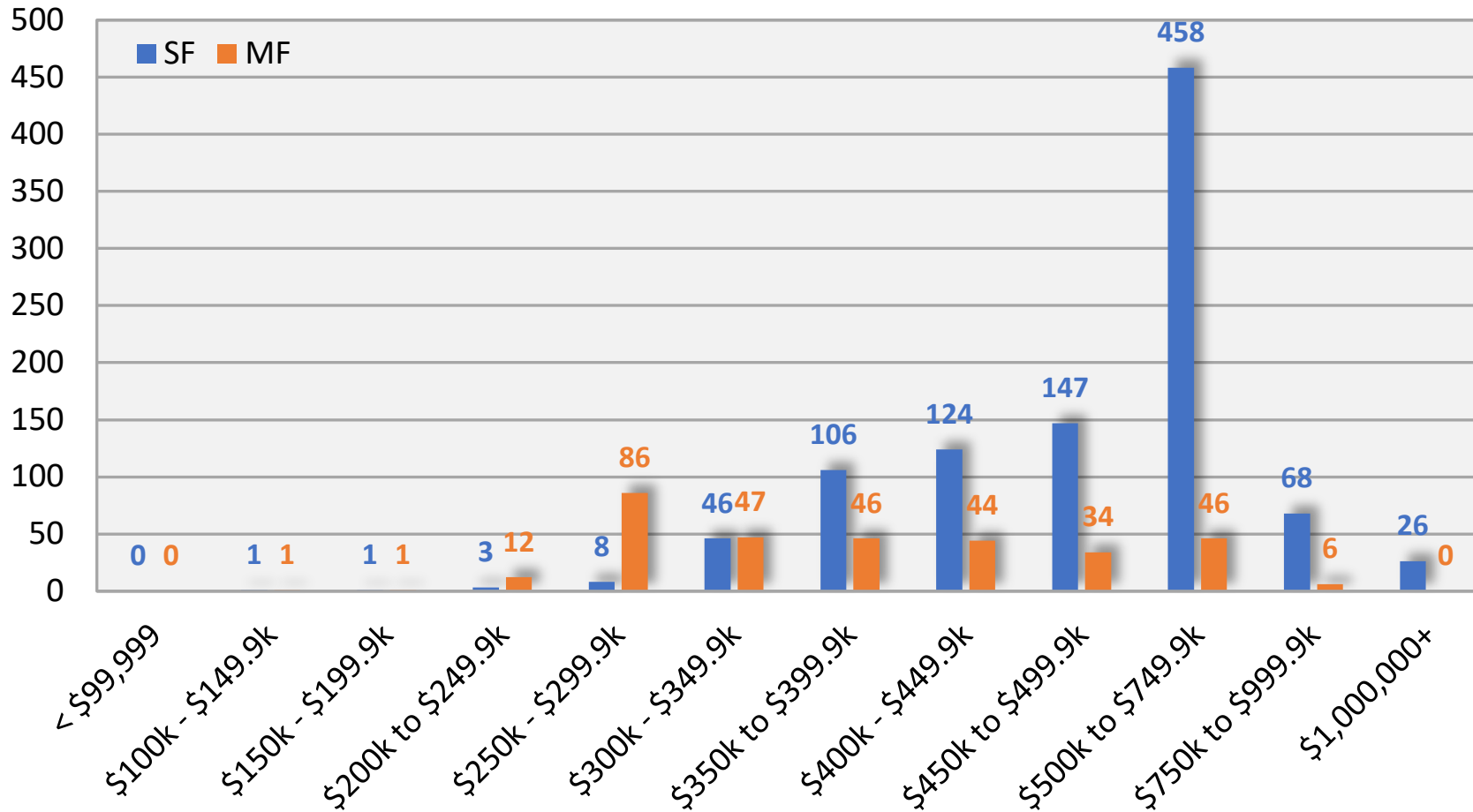
# Pandemic Housing Boom drove prices this past 2+ years...

## Lakeville Resale Trends (2005 - 2022)

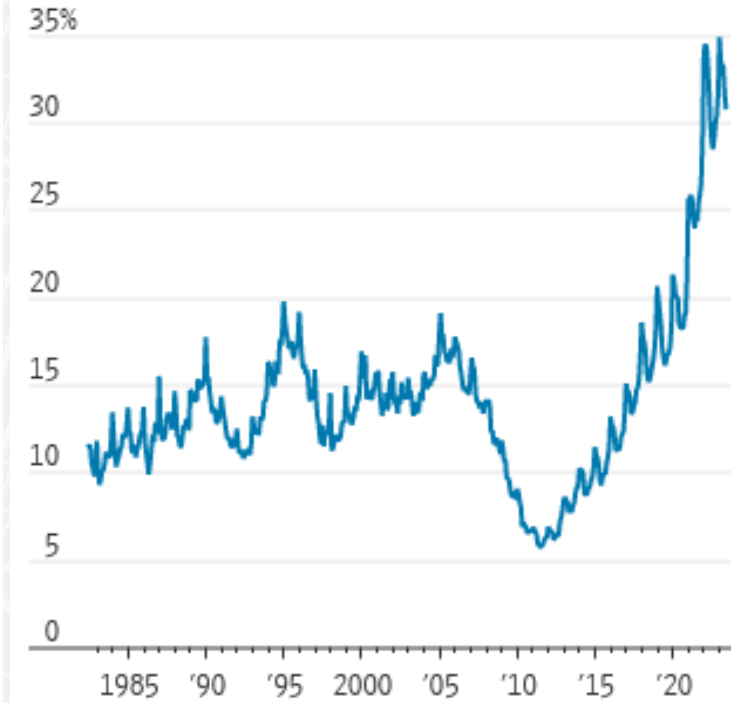


# Low supply under \$350k | New Const. Dominated

## Lakeville Resales by Price Point (2022)



## New single-family homes as a share of all single-family homes for sale



Sources: National Association of Realtors (existing homes), Commerce Dept. (new homes)

# Lot Inventory | New Construction

## Lot Inventory/Supply

- 25 active subdivisions – 530 vacant lots (+1,300+ future lots)
- Most lots platted within past five years
- Supply sufficient in short term | More finished lots needed long-term
- Lot size compression...but larger than Metro Area trends



*Model Home*



*New Construction – Single-Family*

## New Construction Market

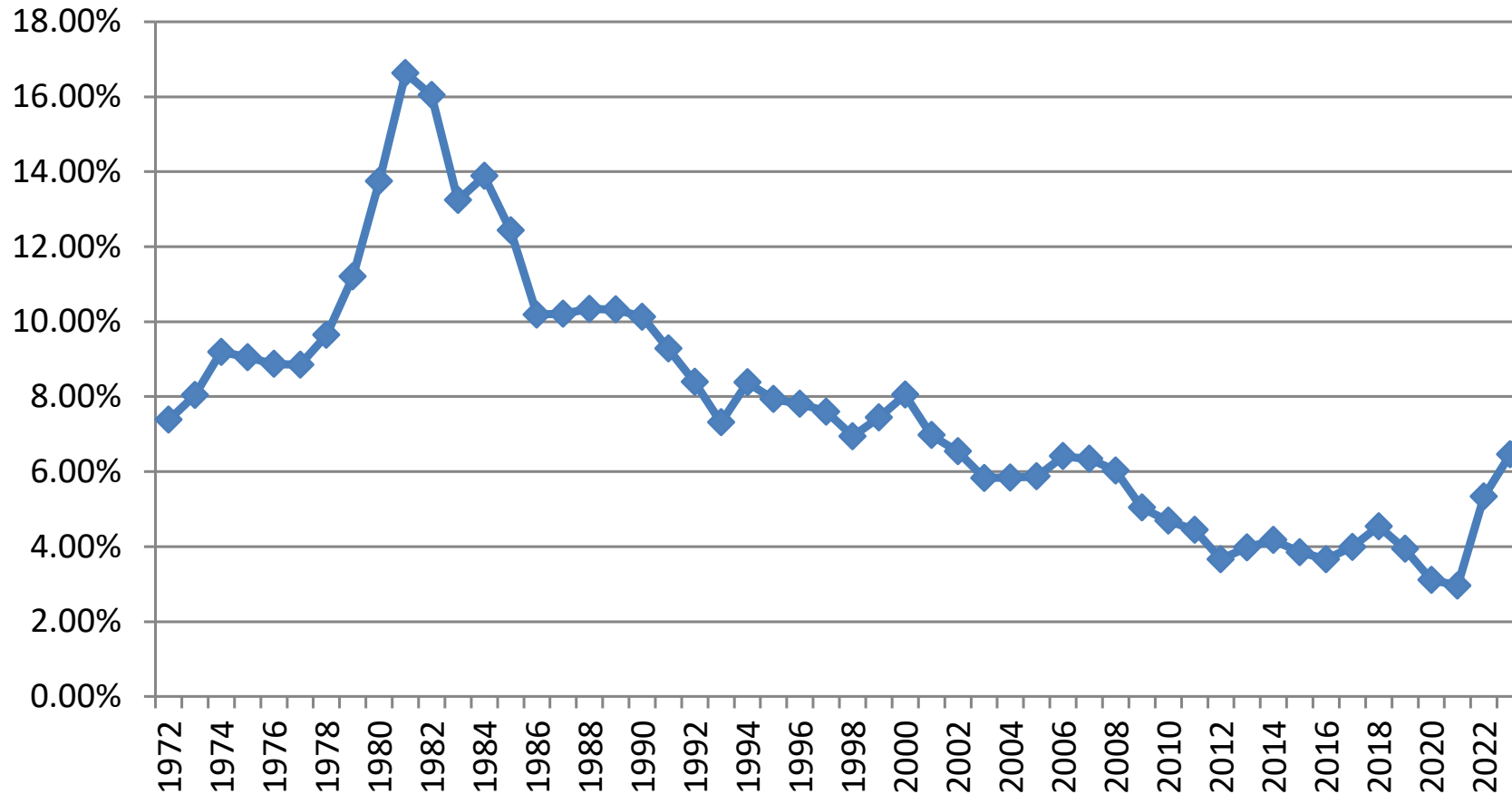
- Targets move-up & exec. buyers
- Med. price \$547,275k | \$216 PSF
- Sweet spot: \$400k to \$600k
- New const. premium +35% over resale market
- Lack of entry-level product
- Mainly production builders: Lennar, D.R. Horton, Pulte, Brandl Anderson Homes, M & I, Capstone Homes, Hanson Builders, Robert Thomas Homes

## Builder Incentives

- Rate lock buy downs
- Closing costs/lender credits
- Upgrades (basements, technology, etc.)
- “Waiver” of lot premium

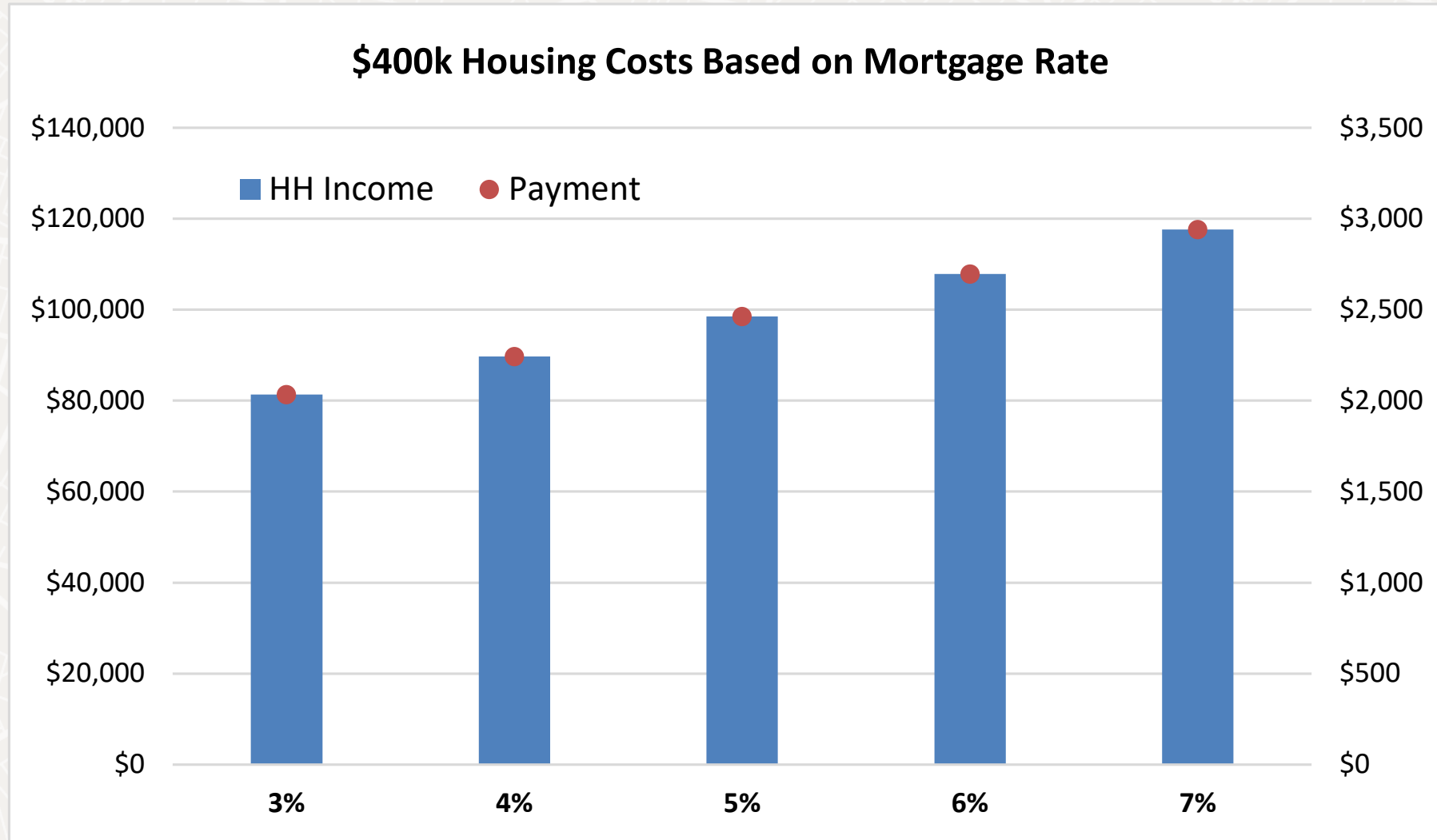
# Interest Rates Rising...still historically low

**Historic 30-year Mortgage Rates 1972 to 2023 YTD**



FOMC Mtg. Mtg. Date	Rate Chage (bps)	Federal Funds Rate
3/3/2020	-150	1.0% to 1.25%
3/16/2020	-100	0.0% to 0.25%
3/17/2022	+25	0.25% to 0.50%
5/5/2022	+50	0.75% to 1.0%
6/16/2022	+75	1.5% to 1.75%
7/27/2022	+75	2.25% to 2.5%
9/21/2022	+75	3.0% to 3.25%
11/2/2022	+75	3.75% to 4.0%
12/14/2022	+50	4.25% to 4.5%
2/1/2023	+25	4.5% to 4.75%
3/22/2023	+25	4.75% to 5.0%
5/3/2023	+25	5.00% to 5.25%
6/14/2023	0%	5.00% to 5.25%

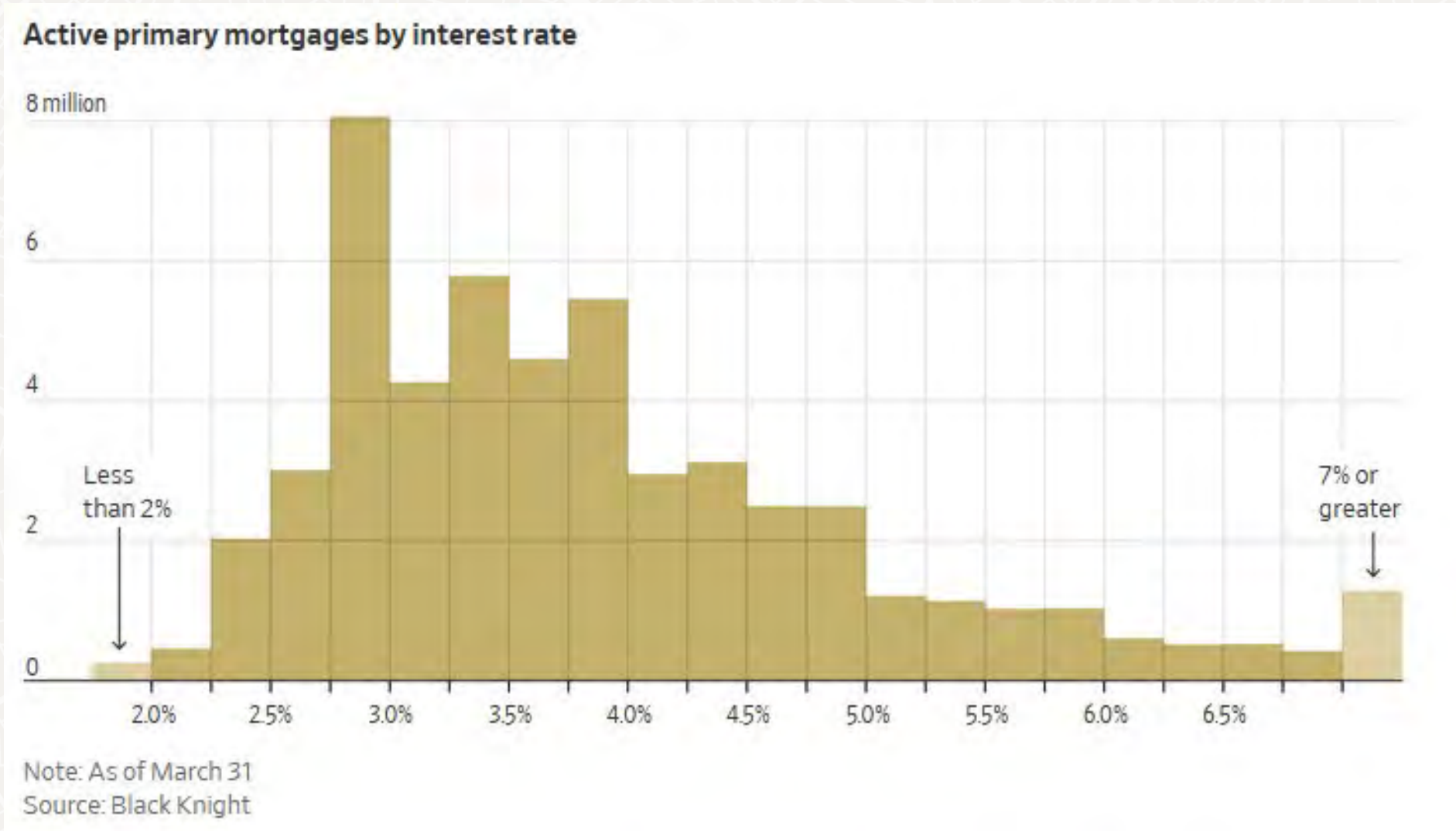
# Housing Costs (via rate hikes) +45% Over Past Year...



Note: Based on 10% down, 30-year fixed, good credit, HO insurance, property taxes, and PMI. Change between 3% and 7% mortgage rate.

# Mortgage Rate Lock In Effect...holding back supply

Nearly 75% of existing mortgages are under 4%!



# Why is the entry-level & middle market missing?

- Zoning regulations
- Density requirements
- Design/material requirements
- Permit/impact fees
- Infrastructure costs
- Building code changes
- Increasing labor and material costs
- Land/acquisition costs increasing
- Financing challenges for smaller developers/builders
- Lenders tightening underwriting standards/bank regulation increasing with bank failures
- Economies of scale needed



# Tools to alleviate costs | New production not keeping pace

## Multiple Strategies needed to address supply & demand challenges...

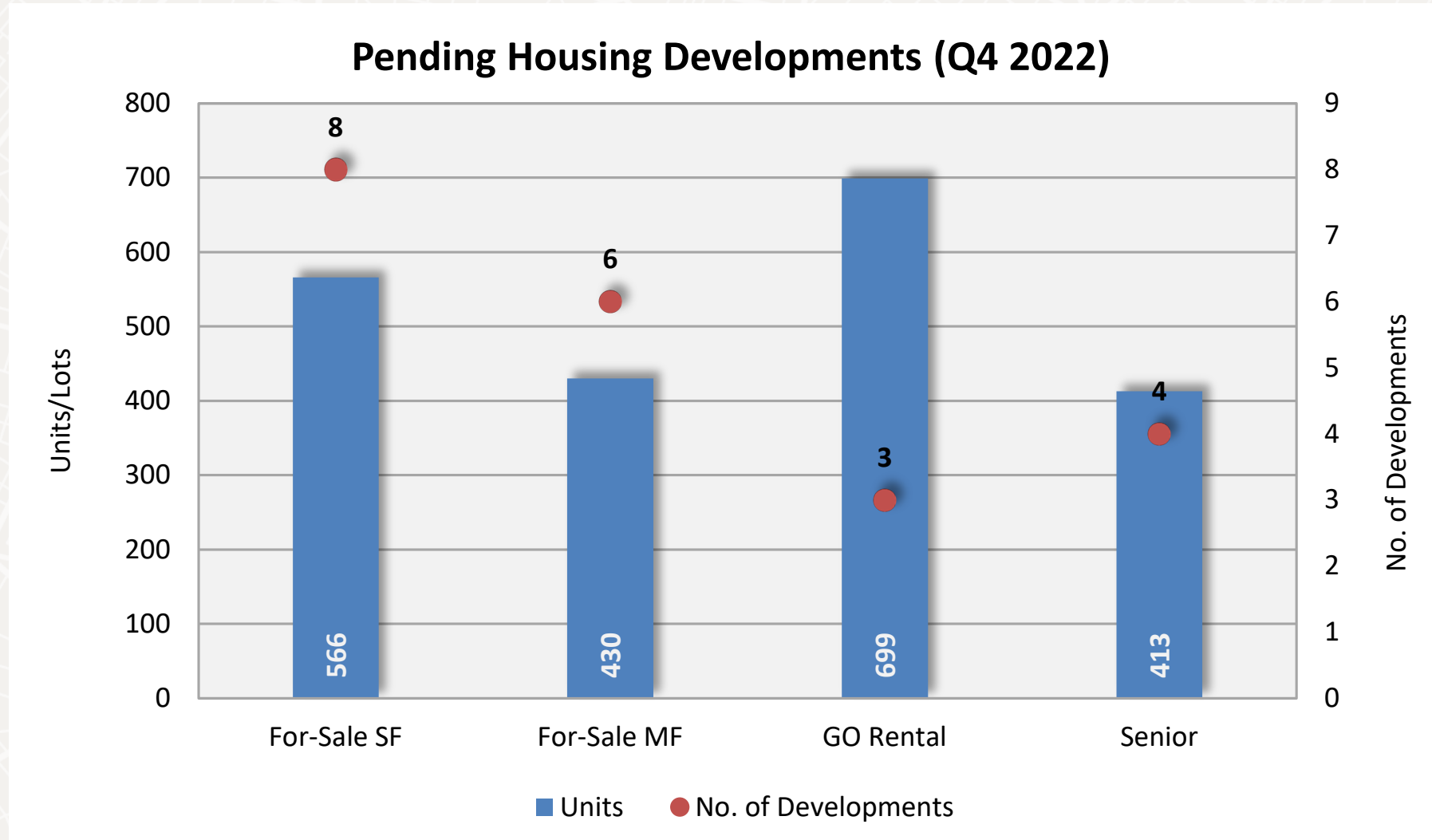
### Public Sector (sample)

- Relax zoning requirements (density, lot size, parking, etc.)
- Regulatory fees (passed to end consumer)
- Fee reductions (Entitlement, permit, impact)
- Fast tracking (time is money)
- Tax abatement/TIF, etc.
- Housing Trust Funds & other housing programs
- Land acquisition contribution, infill sites, etc.
- Opportunity zone tax breaks
- Accessory Dwelling Units (ADU), Multi-gen, tiny homes, etc.
- Financing instruments
- Private-public partnerships

### Improving Productivity

- Modular housing or Prefab
- Emerging construction (AI, 3D printing, automatize, etc.)
- Alternative construction materials
- Design innovations
- Promotion of the trades (schools)
- Builders in interim:
  - Reduce lot size
  - Reduce square footage
  - Less expensive finishes

# 2,100 Housing Units in the Development Pipeline...





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Market Overview

**Demand & Recommendations**

2023 Mid-Year Outlook

Discussion

# Demand Methodology

## Demand Overview

- Household growth & tenure
- Turnover
- Income-qualified households
- Demand by product | Preferences

### Demand Driver Examples

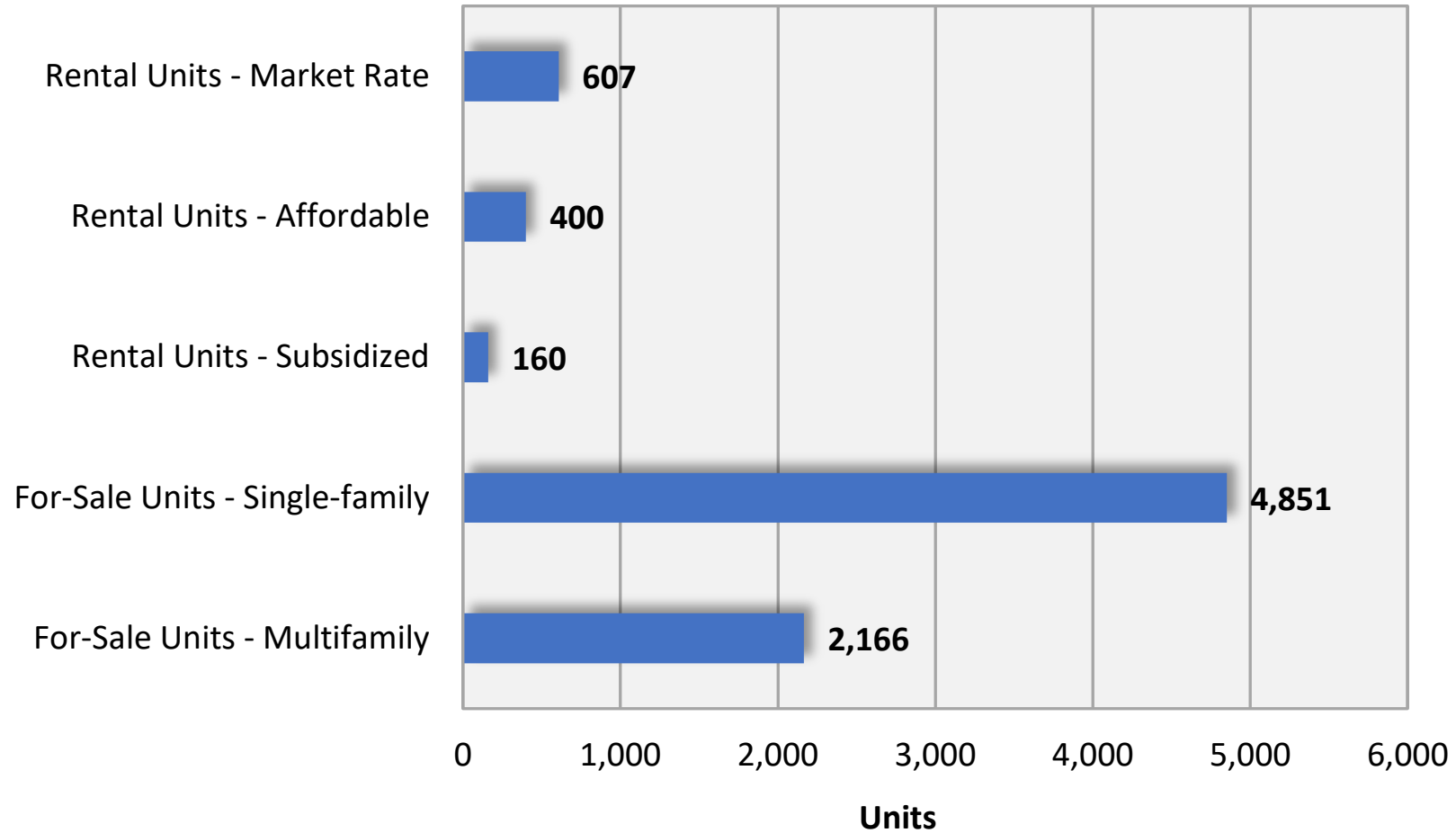
- Demographics
- Economy & Job Growth
- Consumer Choice | Preferences
- Turnover/Mobility
- Supply (i.e. Existing Hsg. Stock)
- Replacement need (i.e. functionally /physically obsolete)
- Financing

## Demand Assumptions/Methodology

- Household growth adjusted for local factors (i.e. economy, building permits, etc.)
- Senior demand estimates apply capture and penetration rates and are presented as “Point in Time” vs. Cumulative

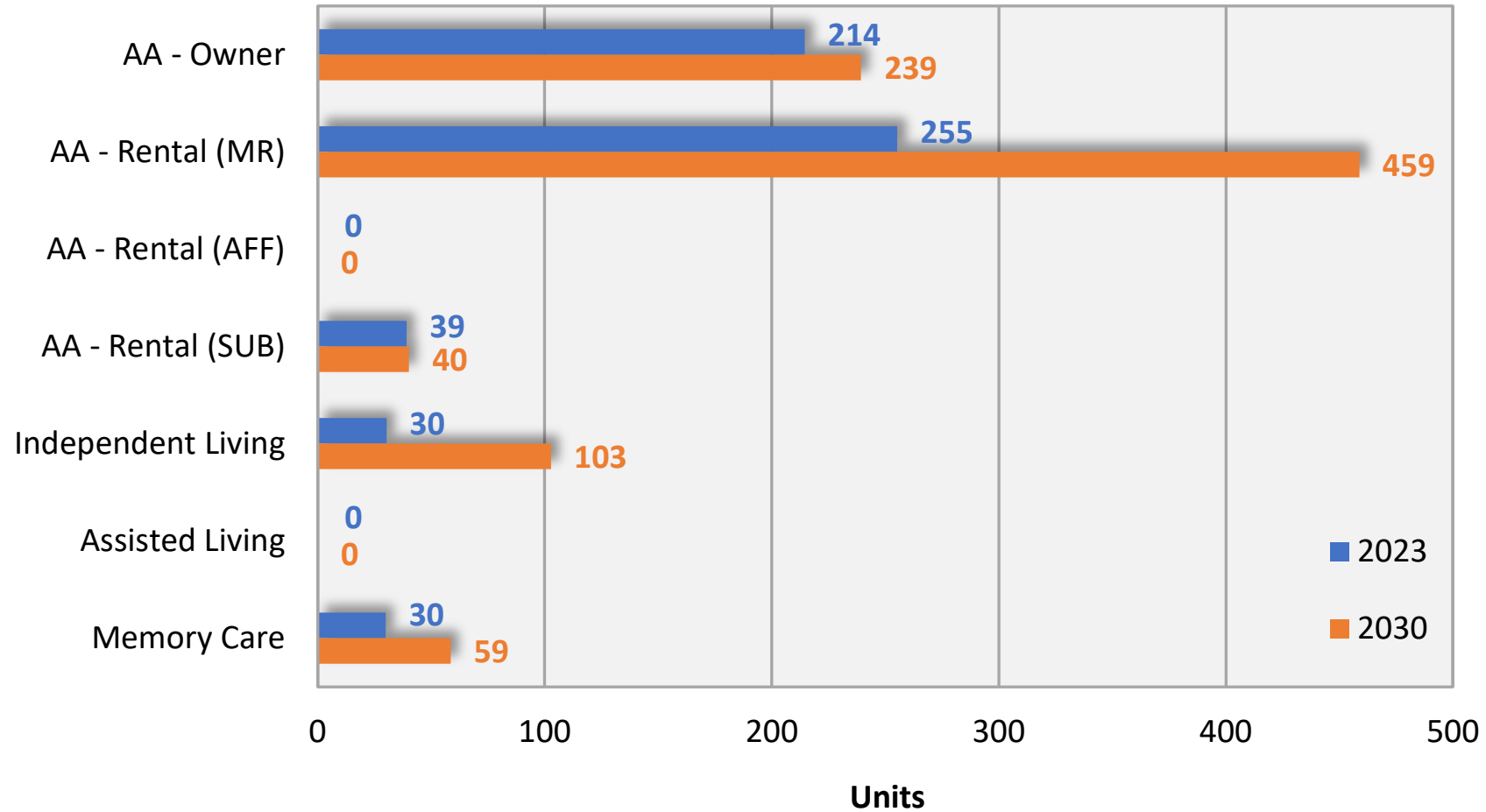
# Demand for 8,100+ General-Occ. Units through 2040

## General-Occupancy Demand by Type (2023 - 2040)



# Demand for 900 Senior Housing Units by 2030

## Senior Housing Demand by Type (2023 & 2030)



# For-Sale Housing Recommendations

## Single Family

- Recommend 3 to 5-year lot supply
  - Lot supply sufficient in short-term | Long-term more platted lots
  - Need for diverse lot types (walk-outs, look-outs, etc.)
- Demand for 4,800+ SF homes (after existing vacant lots absorbed)
- Demand across all price points
  - However, entry-level difficult to build due to development cost



## Multifamily

- Demand for 2,100+ units
- Strong demand for association-maintained product
  - Popular with older adult and senior households
  - More affordable price points compared to single-family
- Potential housing types:
  - Twin homes/townhomes
  - Detached townhomes/Villas
  - Quad homes/rowhomes



# Rental Housing Recommendations

- Demand for 1,167 units
  - 607 market rate
  - 400 affordable
  - 160 subsidized
- Demand for all incomes, HH types, and product types
- Recommend various product/design types
  - Traditional vertical construction
  - Rental townhomes
  - Rental Single-family built for rent (BFR)
- Significant product in the pipeline



*The Edison at Spirit Apts.*



*Meadowlark Townhomes*

# Senior Housing Recommendations

- Significant demand through this decade & beyond..(i.e. boomers)
- Demand grows with time as boomers age...
- Strong Demand for most senior types except for Affordable/Subsidized AA & AL:
  - Active Adult
    - Ownership (cooperative/twinhomes)
    - Market Rate Rental
  - Independent Living
  - Memory Care



*Crossroad Commons*



*Spero Senior Living*

# Key Takeaways

- Strong growth last decade; but deacceleration this decade | HHs growing faster than population
- Growth led by Millennials & Boomers | 65+ growing fastest = alternative housing products
- Families w/children = 42% of HH base | Persons living alone growing | High Pct. of Owners
- Lakeville is job exporter (64%) | Low wages (-17% Dakota County & -25% Metro Area)
- Low rental vacancy rates | SF & TH Rentals (56% in 2020) | Several projects in the pipeline
- Senior housing low vacancies | Poised for strong growth | Active-adult & Independent living driven
- For-sale slowing after 2020+ boom | Supply increasing | Interest rates impacting sales/affordability
- Lot supply sufficient in short-term..but new lots needed
- New construction pricing targets move-up buyers | Need for all price-points (entry to executive)
- Inflation, higher mortgage rates, and high construction costs impact development in term



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# Economic Outlook...soft landing or recession?

## On the Bright Side

- 2x as many job openings as unemployed
- Limited distressed real estate..for now
- Inflation is easing
- Retail brick and mortar on solid footing
- Shipping container costs leveled out
- Strong dollar
- Rising wages
- Consumer confidence inching up
- Labor “quit-rates” leveling out

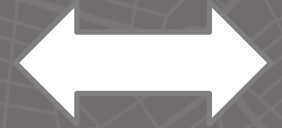
## Headwinds

- Persistent high inflation
- Hiring slowing
- Federal Reserve raised rates 10x....more rate hikes coming?
- Housing market cooling
- Supply chain disruption
- Labor shortage/Participation rate
- Geopolitical risk
- Gas prices

# Pandemic Housing Boom deflating with rising rates...

- Mortgage rates up significantly in 2022/03 (3% vs. 7%..back to 6.4%)
- Buyers priced out/on sidelines
- Rate lock-in effect: will home-owners stay put with historic low rates?
- Builder buy-downs to move inventory
- Land demand...down for now...
- Construction starts stall, but confidence up

Median Sales Price



Home Sales



Housing Starts



Interest Rates



Inventory



Days on Market



Affordability



# 2023 Mid-Year Rental Housing Outlook...

- HH formations slowing w/slowing economy
- Record breaking supply (Metro, MN, USA)
- Lack of for-sale product & rising interest rates boosts renter demand
- Hybrid work/mobility drives new submarkets
- Bid/ask spread wide..potential distress on way?
- Rising debt & construction cost constraints...
- Rising Op Ex. (taxes, labor, etc.)

Deliveries



Absorption



Rent Growth



Vacancies



Transactions



Concessions



Affordability



# 2023 Mid-Year Senior Housing Outlook...

- Pop. growth led by younger seniors
- Strongest demand for independent & middle market products
- Labor shortages hinder occupancies
- Another year+ of recovery until we reach pre-pandemic occupancies
- Transactions muted w/higher int. rates
- New construction suppressed w/higher financing costs
- Margin compression: expenses rising faster than revenue
- More aggressive rent growth

Deliveries



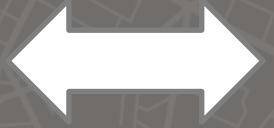
Vacancies



Rent Growth



Housing Values



Transaction Activity



Concessions



Affordability





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# Thank You!



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